IMPACT
OF THE COMPACTS
OF FREE ASSOCIATION
ON GUAM
FY 2004 to FY 2015

Office of the Governor
Government of Guam

January 2016

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IMPACT OF THE COMPACTS OF FREE ASSOCIATION ON GUAM
FY 2004 through FY 2015

Overview

Since 1947, the United Nations Trusteeship was entered between the United States and the district islands in the Pacific administered by the Department of the Navy and then by the Department of the Interior. Formerly known as the Trust Territory of the Pacific Islands, the district islands developed into three sovereign nations, the Federated States of Micronesia (FSM), the Republic of the Marshall Islands (RMI), and the Republic of Palau. These nations entered into a relationship known as the Compact of Free Association with the United States to be given financial assistance and commitments in exchange for international defense authority.

The Compact of Free Association Act of 1985 (P.L.99-239), implemented in 1986, establishes the relationship between the United States, FSM and RMI. The Compact of Free Association Act of 1985 (P.L.99-658), implemented in November 1994, establishes the relationship between the United States and the Republic of Palau. The Compact of Free Association Amendments Act of 2003 (P.L.108-188) renewed the original Compact of Free Association (P.L. 99-239) between the United States, FSM and RMI. Compact immigration provisions authorize unrestricted immigration into the United States, its territories and possessions, enabling citizens of these nations to enter into, lawfully engage in occupations, and establish residence as non-immigrant aliens.

In recognition of the possible adverse impact to Guam's economy of providing health care, education, job training and public assistance to the peoples of foreign nations not domiciled on Guam, Congress promised to appropriate sums to cover costs incurred by Guam resulting from any increased demands placed on educational and social services by immigrants from FSM, RMI, and the Republic of Palau (collectively known as the Freely Associated States, or FAS). Pursuant to Public Law 106-504, annual reports are to be submitted to the Secretary of the Department of the Interior who “shall review and forward any such reports to the Congress with the comments of the Administration.” Guam has been providing annual reports to the Department of Interior since 1987.

A provision in Public Law 108-188 authorized the President of the United States, at the request of the Governors of Guam and the Commonwealth of the Northern Mariana Islands (CNMI), to release, reduce, or waive, in whole or in part, any amounts owed to the United States Government as an offset for past un-reimbursed Compact impact costs by their respective governments. Guam’s Compact Impact Reconciliation Report and the verification by an independent accounting firm were submitted to the Department of the Interior on April 13, 2004. The un-reimbursed Compact Impact cost for the period FY 1987 to FY 2003 totaled $269 million. The un-reimbursed costs include $178 million for education, $48 million for health, welfare and labor, and $43 million for public safety. Guam’s request for $200 million in debt-relief was declined.

This report also examines the amount of assistance provided to citizens of the Freely Associated States by Guam for the period FY 2004 through FY 2015 and provides an update to the Compact Impact Reconciliation Report. The Government of Guam finds that the currently identified locally funded cost incurred for providing educational and social services to citizens of the Freely Associated States was $33.2 million in FY 2004, $33.6 million in FY 2005, $43.3 million in FY 2006, $46.5 million in FY 2007, $56.0 in FY 2008, $64.0 million in FY 2009, $71.6 million in FY 2010, $99.9 million in FY 2011, $99.9 million in FY 2012, $115.8 million in FY 2013, $130.2 million in FY 2014, and $148.6 in FY 2015 for a total of **$942.5 million** (unaudited) for the past twelve fiscal years. Refer to Table 1.

UNAUDITED

Table 1. Compact Impact Costs, Guam (Unaudited): FY 2004 to FY 2015

	Total	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total Cost for Services to FAS Citizens *	**$ 942,515,761**	**$ 148,558,749**	**$130,174,884**	**$115,807,749**	**$99,863,986**	**$99,939,277**	**$71,582,120**	**$63,996,319**	**$55,988,218**	**$46,478,199**	**$43,296,355**	**$33,583,713**	**$33,246,192**
Education	**$ 499,733,835**	**$ 68,198,932**	**62,253,166**	**59,898,378**	**53,316,002**	**43,997,149**	**34,498,886**	**37,246,076**	**35,233,498**	**29,728,782**	**28,385,903**	**26,266,954**	**20,710,109**
Department of Education /a	**$ 446,461,624**	**$ 61,888,284**	56,617,673	54,579,991	47,993,169	39,429,474	30,590,698	33,827,829	31,190,331	25,774,777	24,628,875	22,715,647	17,224,876
Department of Public Works - Bus Operations	**$ 11,745,573**	**$ 1,676,321**	1,250,932	1,388,460	1,055,051	1,033,674	820,377	848,768	948,053	734,770	773,077	599,527	616,563
Guam Community College	**$ 22,311,799**	**$ 2,331,396**	1,789,345	1,835,398	2,117,568	1,971,125	1,855,659	1,517,669	1,950,074	1,881,016	1,628,164	1,896,882	1,537,503
University of Guam	**$ 19,214,839**	**$ 2,302,931**	2,595,216	2,094,529	2,150,214	1,562,876	1,232,152	1,051,810	1,145,040	1,338,219	1,355,787	1,054,898	1,331,167
Public Safety	**$ 176,406,803**	**$ 32,267,265**	**27,375,003**	**19,389,661**	**16,219,420**	**25,530,078**	**15,865,724**	**7,191,553**	**6,657,924**	**7,683,774**	**6,977,913**	**5,920,136**	**5,328,352**
Department of Corrections	**$ 48,317,995**	**$ 8,385,646**	7,584,924	6,483,755	5,381,964	14,723,716	5,757,990	-----	-----	-----	-----	-----	-----
Office of the Attorney General	**$ 8,949,906**	**$ 2,510,700**	2,620,152	-----	-----	-----	-----	-----	-----	1,549,430	998,116	517,533	753,975
Department of Youth Affairs	**$ 20,133,263**	**$ 2,916,825**	2,907,541	2,581,288	1,781,509	2,006,461	1,624,964	1,492,547	1,079,337	1,330,834	1,004,601	817,115	590,241
Department of Military Affairs, Office of Civil Defense /b	**$ 295,877**	**$ 220,343**	0	0	0	0	0	0	0	33,022	31,421	2,432	8,659
Guam Fire Department	**$ 30,506,928**	**$ 4,314,836**	3,950,432	3,289,997	3,059,850	2,914,771	2,521,192	2,037,617	2,028,699	1,883,952	1,711,719	1,494,096	1,299,767
Guam Police Department	**$ 32,176,675**	**$ 7,213,850**	3,629,974	3,192,024	2,763,880	2,626,306	2,173,712	2,159,702	2,023,200	1,630,995	1,668,399	1,795,103	1,299,530
Public Defender Services Corporation	**$ 10,098,445**	**$ 1,366,274**	992,403	928,826	947,818	919,654	1,559,478	726,008	554,671	529,393	580,751	508,268	484,901
Judiciary of Guam	**$ 25,927,714**	**$ 5,338,791**	5,689,577	2,913,771	2,284,399	2,339,170	2,228,388	775,679	972,017	726,148	982,906	785,589	891,279
Transportation	**$ 3,623,992**	**$ 797,703**	**$719,510**	**763,051**	**667,675**	**676,053**	-----	-----	-----	-----	-----	-----	-----
Guam Regional Transit Authority	**$ 3,623,992**	**$ 797,703**	719,510	763,051	667,675	676,053	-----	-----	-----	-----	-----	-----	-----
Health and Welfare	**$ 262,751,131**	**$ 47,294,849**	**39,827,205**	**35,756,659**	**29,660,889**	**29,735,997**	**21,217,510**	**19,558,690**	**14,096,796**	**9,065,643**	**7,932,539**	**1,396,623**	**7,207,731**
Department of Public Health and Social Services	**$ 153,704,648**	**$ 23,724,820**	19,816,279	18,500,491	15,010,697	12,894,131	14,468,898	14,232,328	10,988,531	8,776,809	7,592,845	491,088	7,207,731
Division of Public Health	**$ 11,150,249**	**$ 2,126,138**	942,305	1,017,390	987,413	1,364,760	569,460	1,519,245	1,222,950	246,447	778,561	263,418	112,162
Chief Public Health Office	**$ 295,409**	**$ 97,233**	92,859	105,317	-----	-----	-----	-----	-----	-----	-----	-----	-----
Bureau of Community Health Services	**$ 22,392**	-----	-----	-----	-----	-----	-----	-----	-----	-----	22,392	-----	-----
Bureau of Communicable Disease Control	**$ 3,219,548**	**$ 34,945**	38,871	42,425	206,035	614,744	991	1,089,599	841,510	-----	350,428	-----	-----
Bureau of Family Health and Nursing Services	**$ 2,097,828**	**$ 663,304**	256,655	289,700	313,198	356,826	-----	-----	-----	-----	218,145	-----	-----
Bureau of Primary Care Services	**$ 5,384,575**	**$ 1,330,656**	553,920	579,948	468,180	393,190	437,972	429,646	381,440	246,447	187,596	263,418	112,162
Bureau of Professional Support Services	**$ 130,497**	-----	-----	-----	-----	-----	130,497	-----	-----	-----	-----	-----	-----
Division of Public Welfare	**$ 138,808,224**	**$ 21,126,850**	18,306,047	17,116,256	13,802,786	11,214,498	13,601,925	12,469,050	9,463,242	8,242,550	6,571,256	-----	6,893,764
Bureau of Economic Security	**$ 3,657,767**	**$ 342,757**	254,088	296,213	253,146	321,401	-----	1,266,776	923,386	-----	-----	-----	-----
SNAP ("Food Stamps")	**$ 3,262,634**	**$ 284,326**	208,336	229,267	213,398	294,401	-----	1,179,704	853,202	-----	-----	-----	-----
Cash Assistance Program (CAP)	**$ 395,133**	**$ 58,431**	45,752	66,946	39,748	27,000	-----	87,072	70,184	-----	-----	-----	-----
Bureau of Health Care Financing /c	**$ 129,912,003**	**$ 20,442,612**	17,506,996	16,304,470	13,316,390	9,632,179	12,656,014	10,759,739	8,005,287	8,242,550	6,152,002	-----	6,893,764
Medically Indigent Program (MIP) **	**$ 61,695,836**	**$ 5,958,026**	9,113,764	3,697,315	3,373,484	5,053,155	7,983,657	7,251,469	4,898,458	5,071,088	4,458,407	-----	4,837,013
Medicaid (MAP) **	**$ 68,216,168**	**$ 14,484,586**	8,393,232	12,607,155	9,942,906	4,579,024	4,672,357	3,508,270	3,106,829	3,171,462	1,693,595	-----	2,056,752
Bureau of Social Services Administration	**$ 5,238,454**	**$ 341,481**	544,963	515,573	233,250	1,260,918	945,911	442,535	534,569	-----	419,254	-----	-----
Division of Senior Citizens	**$ 3,746,175**	**$ 471,832**	567,927	366,845	220,498	314,873	297,513	244,033	302,339	287,812	243,028	227,670	201,805
Division of Environmental Health ***	**$ 0**	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----
Dept of Integrated Services for Ind with Disabilities	**$ 34,144**	**$ 8,688**	12,194	13,262	-----	-----	-----	-----	-----	-----	-----	-----	-----
Guam Behavioral Health and Wellness Center	**$ 14,623,845**	**$ 3,802,214**	2,319,508	2,276,685	779,443	1,628,768	2,049,611	-----	233,553	288,834	339,694	905,535	-----
Guam Memorial Hospital Authority ****	**$ 94,388,494**	**$ 19,759,127**	17,679,224	14,966,221	13,870,749	15,213,098	4,699,001	5,326,362	2,874,712	-----	-----	-----	-----

Note: Sums may not total due to rounding.
* Costs for which reimbursement is requested
** Gross charges as reported by Guam Memorial Hospital Authority (FY 2004)
*** Net cost for Division of Enviromental Health is zero, as cost of service is recouped from health certificate fee
**** Total arrears as reported by Guam Memorial Hospital Authority
a/ Estimated local expenditure for FY 2014
b/ P.L. 24-298 consolidated Office of Civil Defense and Office of Veterans Affairs under Department of Military Affairs
c/ Includes MIP and MAP for FY 2004; data shown is Guam Memorial Hospital Authority charges for FY 2004

EDUCATION

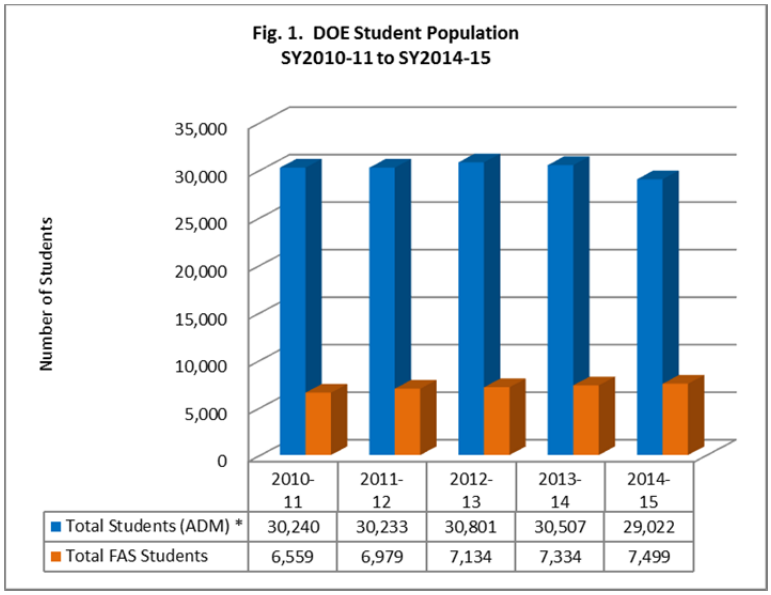
1. Department of Education (formerly, Guam Public School System)

The Department of Education (DOE), formerly known as the Guam Public School System (GPSS), provides a comprehensive instructional program and activities in the public schools for students in order to develop physical, social and occupational skills as well as essential guidance to develop the attitudes, values and skill for success in society. The department makes available to all students of Guam the opportunity to benefit from a free public education.

The Compacts of Free Association affords FAS citizens the right to attend school on Guam without special permit. No period of residency is required.

The Department of Education continues to be the largest single agency on impact cost. DOE average daily membership (ADM) decreased from 31,340 students in FY 2003 to 29,745 students in FY 2004 (SY 2003-2004). FAS student membership increased from 3,735 students in FY 2003 to 4,023 students in FY 2004 (SY 2003-2004). In FY 2005 (SY 2004-2005), the average daily membership rose slightly to 29,881 students. In FY 2005 (SY 2004-2005), the total FAS student count was 4,525 students, accounting for 15.1 percent of GPSS's total student count compared to 13.5 percent in FY 2004 and 12.0 percent in FY 2003. In FY 2006 (SY 2005-2006), the average daily membership was 29,965 students. In FY 2006 (SY 2005-2006), FAS student count was 4,898 students, or 16.3 percent of total students. For FY 2007 (SY 2006-2007), average daily membership increased to 31,724 students. In FY 2007 (SY 2006-2007), FAS student count was 5,149 students, representing 16.2 percent of total students. For FY 2008 (SY 2007-2008), average daily membership decreased to 30,362 students. In FY 2008 (SY 2007-2008), FAS student count was 5,603 students, or 18.5 percent of total students. For FY 2009 (SY 2008-2009), average daily membership was 30,155 students. In FY 2009 (SY 2008-2009), FAS student count decreased to 5,442 students, or 18.0 percent of the total students. For FY 2010 (SY 2009-2010), the average daily membership increased slightly to 30,306 students from the previous school year. In FY 2010 (SY 2009-2010), FAS student count further decreased to 5,073 students, or 16.7 percent of the total students. For FY 2011 (SY 2010-2011), the average daily membership decreased to 30,240 students. In FY 2011 (SY 2010-2011), FAS student count was 6,559 students, or 21.7 percent of the total enrollment. For FY 2012 (SY 2011-2012), the average daily membership was 30,233 students. In FY 2012 (SY 2011-2012), FAS student count was 6,979 students, or 23.1 percent of the total students. For FY 2013, the average daily membership rose to 30,801 students. In FY 2013 (SY 2012-2013), FAS student count was 7,134 students or 23.2 percent of the total students. In FY 2014 (SY 2013-2014), the average daily membership decreased slightly to 30,507 students. In FY 2014, FAS student count was 7,334 or 24 percent of total students. While the average daily membership dropped from 30,507 students in FY 2014 to 29,022 students in FY 2015, FAS student count continues to rise showing a 2.2 percent increase from the previous school year. In FY 2015, FAS student enrollment was 7,499 or 25.8 percent of the total student daily membership.

Figure 1 shows the Department of Education's average daily membership of Guam student population for the School Years 2010-2011 to 2014-2015. Total students from the Freely Associated States continues to rise from less than 5,000 students in SY 2003-2004 to 7,499 students in SY 2014-2015. Total FAS student population has risen steadily for the past five years from 21.7 percent in SY 2010-2011 to representing a quarter of Guam's public school population in SY 2014-2015.



For FY 2004 (SY2003-2004) the cost incurred by the Department of Education (DOE) to educate 3,507 FAS students (4,023 total FAS enrollment minus 516 FAS student baseline) at an average cost of $4,912 per pupil was $17,224,876. For FY 2005 (SY2004-2005) the cost incurred by DOE to educate 4,009 FAS students (4,525 total FAS enrollment minus 516 FAS student baseline) at an average cost of $5,666 per pupil was $22,715,647. For FY 2006 (SY2005-2006) the cost incurred by DOE to educate 4,382 FAS students (4,898 total FAS enrollment minus 516 FAS student baseline) at an average cost of $5,620 per pupil was $24,628,875. For FY 2007 (SY2006-2007) the cost incurred by DOE to educate 4,633 FAS students (5,149 total FAS enrollment minus 516 FAS student baseline) at an average cost of $5,563 per pupil was $25,774,777. For FY 2008 (SY2007-2008) the cost incurred by DOE to educate 5,087 FAS students (5,603 total FAS enrollment minus 516 FAS student baseline) at an average cost of $6,131 per pupil was $31,190,331. For FY 2009 (SY2008-2009) the cost incurred by DOE to educate 4,926 FAS students (5,442 total FAS enrollment minus 516 FAS student baseline) at an average cost of $6,867 per pupil was $33,827,829. For FY 2010 (SY2009-2010) the cost incurred by DOE to educate 4,557 FAS students (5,073 total FAS enrollment minus 516 FAS student baseline) at an average cost of $6,713 per pupil was $30,590,698. For FY 2011 (SY2010-2011) the cost incurred by DOE to educate 6,043 FAS students (6,559 total FAS enrollment minus 516 FAS student baseline) at an average cost of $6,525 per pupil was $39,429,474. For FY 2012 (SY2011-2012) the cost incurred by DOE to educate 6,463 FAS students (6,979 total FAS enrollment minus 516 FAS student baseline) at an average cost of $7,426 per pupil was $47,993,169. For FY 2013 (SY 2012-2013) the cost incurred by DOE to educate 6,618 FAS students (7,134 total FAS enrollment minus 516 FAS student baseline) at an average cost of $8,247 per pupil was $54,579,991. For FY 2014 (SY 2013-2014) the cost incurred by DOE to educate 6,818 FAS students (7,334 total FAS enrollment minus 516 FAS student baseline) at an average cost of $8,304 per pupil was $56,617,673.

For FY 2015 (SY 2014-2015) the cost incurred by DOE to educate 6,983 FAS students (7,499 total FAS enrollment minus 516 FAS student baseline) at an average cost of $8,863 per pupil was $61,888,284.

The total cost incurred by the Department of Education was $446,461,624 for FY 2004 through FY 2015. Refer to Table 2.

2. Department of Public Works – Bus Operations

The mission of the Department of Public Works' (DPW) Bus Operations is to: (1) provide transportation services for both public and private school students in accordance with an approved routing schedule for the school year, (2) to provide safe bussing services for school related activities, and (3) provide emergency evacuation and other bussing services as authorized by the Governor of Guam and applicable local statutes.

For FY 2004, the cost to the Department of Public Works for providing bussing services to FAS students in the public school system was $616,563. In FY 2005, the cost for bussing services was $599,527. In FY 2006, the cost for bussing services was $773,077. In FY 2007, the cost for bussing services was $734,770. In FY 2008, the cost for bussing services was $948,053. In FY 2009, the cost for bussing services was $848,768. In FY 2010, the cost for bussing services was $820,377. In FY 2011, the cost for bussing services was $1,033,674. In FY 2012, the cost for bussing services was $1,055,051. In FY 2013, the cost for bussing services was $1,388,460. In FY 2014, the cost for bussing services was $1,250,932. Beginning FY 2015, the Department of Public Works began reporting local expenditures for operations of bus services and transportation maintenance. The total cost for bussing services and transportation maintenance was $1,676,321 for FY 2015. The total cost incurred by the Department of Public Works Bus Operations and Transportation Maintenance was $11,745,573 for FY 2004 through FY 2015. Refer to Table 3.

Table 2: Guam Department of Education

Department of Education												
	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Department of Education	SY 2014-2015	SY 2013-2014	SY 2012-2013	SY 2011-2012	SY 2010-2011	SY 2009-2010	SY 2008-2009	SY 2007-2008	SY 2006-2007	SY 2005-2006	SY 2004-2005	SY 2003-2004
Total Students (ADM) *	29,022	30,507	30,801	30,233	30,240	30,306	30,155	30,362	31,724	29,965	29,881	29,745
Total FAS Students	7,499	7,334	7,134	6,979	6,559	5,073	5,442	5,603	5,149	4,898	4,525	4,023
Federated States of Micronesia	6,747	6,556	6,341	6,291	5,758	4,413	4,735	4,870	4,379	4,168	3,787	3,273
Chuuk	5,100	4,948	4,799	4,462	4,299	3,425	3,486	3,535	3,271	3,092	2,800	2,406
Kosrae	197	188	165	224	188	143	127	142	136	132	130	112
Pohnpei	1,008	983	945	1,218	863	381	720	702	608	610	543	485
Yap	442	437	432	387	408	377	380	386	364	334	314	270
Not Stated	0	0	0	0	0	87	22	105	0	0	0	0
Marshall Islands	126	138	134	207	141	118	117	97	99	96	89	100
Republic of Palau	626	640	659	481	660	542	590	636	671	634	649	650
Percent FAS Students	25.8%	24%	23.2%	23.1%	21.7%	16.7%	18.0%	18.5%	16.2%	16.3%	15.1%	13.5%
FAS Student Enrollment - Minus Baseline **	6,983	6,818	6,618	6,463	6,043	4,557	4,926	5,087	4,633	4,382	4,009	3,507
Total Program Expenditure	$ 257,213,485	253,334,609	$ 254,022,109	$ 224,505,257	$197,310,492	$ 203,441,230	$ 207,080,427	$ 186,160,966	$ 176,490,186	$ 168,417,216	$ 169,310,615	$ 146,094,649
Per Pupil Cost	8,863	$ 8,304	$ 8,247	$ 7,426	$ 6,525	$ 6,713	$ 6,867	$ 6,131	$ 5,563	$ 5,620	$ 5,666	$ 4,912
Total FAS Students Expenditures	**61,888,284**	**$ 56,617,673**	**$ 54,579,991**	**$ 47,993,169**	**$ 39,429,474**	**$ 30,590,698**	**$ 33,827,829**	**$ 31,190,331**	**$ 25,774,777**	**$ 24,628,875**	**$ 22,715,647**	**$ 17,224,876**
CUMMULATIVE FAS STUDENT COST	**446,461,624**											

Note: Sums may not total due to rounding

* Average Daily Membership

** Number of students from the FAS for whom reimbursement is requested

Table 3: Department of Public Works Bus Operations

Department of Public Works													
DPW Bus Operations	**FY 2015**		**FY 2014**	**FY 2013**	**FY 2012**	**FY 2011**	**FY 2010**	**FY 2009**	**FY 2008**	**FY 2007**	**FY 2006**	**FY 2005**	**FY 2004**
School Year	SY 2014-2015		SY 2013-2014	SY 2012-2013	SY 2011-2012	SY 2010-2011	SY 2009-2010	SY 2008-2009	SY 2007-2008	SY 2006-2007	SY 2005-2006	SY 2004-2005	SY 2003-2004
	Transportation Maintenance	Bus Operations											
Total Expenditures	$ 1,205,866	$ 7,969,370	$ 7,003,971	$8,107,953	$ 6,266,966	$ 6,756,429	$ 6,725,042	$ 6,647,652	$ 6,954,315	$ 6,119,062	$ 6,536,045	$ 5,476,344	$ 6,410,184
Total Students	38,221	38,221	38,174	38,646	38,390	39,499	37,356	38,581	37,315	38,583	37,048	36,620	36,461
Total Private School Enrollment *	7,077	7,077	6,581	6,948	7,029	8,404	6,587	7,758	6,953	6,859	6,587	6,293	6,286
Total GPSS (DOE) Student Enrollment	31,144	31,144	31,593	31,698	31,361	31,095	30,769	30,823	30,362	31,724	30,461	30,327	30,175
Per Pupil Cost of Bus Operations	$ 32	$ 209	$ 183	$ 210	$ 163	$ 171	$ 180	$ 172	$ 186	$ 159	$ 176	$ 150	$ 176
Total Public School FAS Enrollment	7,499	7,499	7,334	7,134	6,979	6,559	5,073	5,442	5,603	5,149	4,898	4,525	4,023
Total FSM/RMI Students	6,873	6,873	6,694	6,475	6,498	5,899	4,531	4,852	4,967	4,478	4,264	3,876	3,373
Total Palau Students	626	626	640	659	481	660	542	590	636	671	634	649	650
Total Public School FSM/RMI Baseline Enrollment **	87	87	87	87	87	87	87	87	87	87	87	87	87
Total Public School Palau Baseline Enrollment **	429	429	429	429	429	429	429	429	429	429	429	429	429
Total Public School FAS Enrollment Minus Baseline ***	6,983	6,983	6,818	6,618	6,463	6,043	4,557	4,926	5,087	4,633	4,382	4,009	3,507
Total FAS Student Expenditures	**$ 220,312**	**$ 1,456,009**	**$ 1,250,932**	**$ 1,388,460**	**$ 1,055,051**	**$ 1,033,674**	**$ 820,377**	**$ 848,768**	**$ 948,053**	**$ 734,770**	**$ 773,077**	**$ 599,527**	**$ 616,563**
CUMMULATIVE FAS STUDENT COST	**$ 11,745,573**												

NOTE: Sums may not add due to rounding
NOTE: FY 2010 FAS student enrollment estimated from total Pacific Islander count
FY 2004 to FY 2014 FAS Expenditures reported for Bus operations only.
* Catholic Schools and independent private schools
** Number of students resident prior to implementation of Compacts
*** Number of students from the FAS for whom reimbursement is requested

3. Guam Community College

The Guam Community College (GCC) was created to provide educational programs that lead to an associate degree, certificate, or a high school diploma. Per the Guam Community College mandate, GCC is a multi-faceted public career and technical educational institution to strengthen and consolidate career and technical education on Guam. GCC provides technical, vocational and other related occupational training aimed at developing skilled workers for Guam. It coordinates vocational-technical education programs in all public schools, and expands and maintains secondary and post-secondary educational programs in the vocational-technical fields. The College also maintains short-term extension and apprenticeship training programs in Guam.

Students from the Freely Associated States (FAS) completed 3,978 credit hours during Academic Year (AY) 2003-2004 (FY 2004). The locally funded cost to GCC in FY 2004 for providing educational services to FAS students was $1,537,503. FAS students completed 4,401 credit hours during AY 2004-2005 (FY 2005). The locally funded cost to GCC in FY 2005 for providing educational services to FAS students was $1,896,882. FAS students completed 3,555 credit hours during AY 2005-2006 (FY 2006). The locally funded cost to GCC in FY 2006 for providing educational services to FAS students was $1,628,164. FAS students completed 3,638 credit hours during AY 2006-2007 (FY 2007). The locally funded cost to GCC in FY 2007 for providing educational services to FAS students was $1,881,016. FAS students completed 2,808 credit hours during AY 2007-2008 (FY 2008). The locally funded cost to GCC in FY 2008 for providing educational services to FAS students was $1,950,074. FAS students completed 3,286 credit hours during AY 2008-2009 (FY 2009). The locally funded cost to GCC in FY 2009 for providing educational services to FAS students was $1,517,669. FAS students completed 4,341 credit hours during AY 2009-2010 (FY 2010). The locally funded cost to GCC in FY 2010 for providing educational services to FAS students was $1,855,659. FAS students completed 3,303 credit hours during AY 2010-2011 (FY 2011). The locally funded cost to GCC in FY 2011 for providing educational services to FAS students was $1,971,125. FAS students completed 3,495 credit hours during AY 2011-2012 (FY 2012). The locally funded cost to GCC in FY 2012 for providing educational services to FAS students was $2,117,568. FAS students completed 3,465 credit hours during AY 2012-2013 (FY 2013). The locally funded cost to GCC in FY 2013 for providing educational services to FAS students was $1,835,398. FAS students completed 3,485 credit hours during AY 2013-2014 (FY 2014). The locally funded cost to GCC in FY 2014 for providing educational services to FAS students was $1,789,345. This amount represents a 2.5 percent decline when compared to FY 2013. FAS students completed 3,145 credit hours during AY 2014-2015 (FY 2015). The locally funded cost to GCC in FY 2015 for providing educational services to FAS students was $2,331,396. This amount represents a 30.3 percent increase when compared to FY 2014 and may primarily be attributed to increases in expenses related to personnel and administrative costs, contract service, and other related expenses.

While the total FY 2015 credit hours of instruction for all post-secondary students revealed a decrease of 19.1 percent, from 35,172 total credit hours in FY 2014 to 28,464 total credit hours in FY 2015, the overall credit hours of instruction for Compact persons decreased by 9.8 percent during the same period, from 3,485 credit hours in FY 2014 to 3,145 credit hours in FY 2015.

The total locally funded cost to the Guam Community College for providing educational services to FAS students was $22,311,799 for the past twelve academic years. Refer to Table 4.

Table 4: Guam Community College

Guam Community College												
	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Guam Community College	AY 2014-2015	AY 2013-2014	AY 2012-2013	AY 2011-2012	AY 2010-2011	AY 2009-2010	AY 2008-2009	AY 2007-2008	AY 2006-2007	AY 2005-2006	AY 2004-2005	AY 2003-2004
Total Expenditures	$ 21,102,968	$ 18,058,518	$ 16,214,535	$ 18,360,433	$ 18,032,539	$ 15,924,854	$ 16,465,504	$ 14,736,669	$ 14,635,533	$ 13,630,318	$ 15,002,652	$ 13,638,475
Total Postsecondary Credit Hours	28,464	35,172	30,611	30,304	30,217	37,254	35,651	21,220	28,306	29,761	34,808	35,287
Total FAS Credit Hours	3,145	3,485	3,465	3,495	3,303	4,341	3,286	2,808	3,638	3,555	4,401	3,978
Cost per Credit Hours	$ 741	$ 513	$ 530	$ 606	$ 597	$ 427	$ 462	$ 694	$ 517	$ 458	$ 431	$ 387
Total FAS Student Expenditures	**$ 2,331,396**	**$ 1,789,345**	**$ 1,835,398**	**$ 2,117,568**	**$ 1,971,125**	**$ 1,855,659**	**$ 1,517,669**	**$ 1,950,074**	**$ 1,881,016**	**$ 1,628,164**	**$ 1,896,882**	**$ 1,537,503**
CUMMULATIVE FAS STUDENT COST	**$ 22,311,799**											

NOTE: Sums may not add due to rounding

4. University of Guam

The University of Guam (UOG) is a Land Grant Institution that enables individuals to pursue an education in various fields of study and discipline. The University also provides the support services needed to accomplish its mission and maintain its accreditation, conducts research studies, and provides public services to the people of Guam. It also provides financial assistance to students and encourages recipients to attain a specialized discipline in order to meet Guam's present and future manpower needs. The University offers residents continuing education programs, which further assist in the development and retention of an efficient and qualified workforce.

Students from the Freely Associated States completed 3,746 credit hours during AY 2003-2004 (FY 2004). The locally funded cost to UOG in FY 2004 for providing educational services to FAS students was $1,331,167. Students from the FAS completed 2,649 credit hours during AY 2004-2005 (FY 2005). The locally funded cost to UOG in FY 2005 for providing educational services to FAS students was $1,054,898. Students from the FAS completed 3,859 credit hours during AY 2005-2006 (FY 2006). The locally funded cost to UOG in FY 2006 for providing educational services to FAS students was $1,355,787. Students from the FAS completed 4,509 credit hours during AY 2006-2007 (FY 2007). The locally funded cost to UOG in FY 2007 for providing educational services to FAS students was $1,388,219. Students from the FAS completed 3,731 credit hours during AY 2007-2008 (FY 2008). The locally funded cost to UOG in FY 2008 for providing educational services to FAS students was $1,145,040. Students from the FAS completed 3,607 credit hours during AY 2008-2009 (FY 2009). The locally funded cost to UOG in FY 2009 for providing educational services to FAS students was $1,051,810. Students from the FAS completed 5,009 credit hours during AY 2009-2010 (FY 2010). The locally funded cost to UOG in FY 2010 for providing educational services to FAS students was $1,232,152. Students from the FAS completed 5,651 credit hours during AY 2010-2011 (FY 2011). The locally funded cost to UOG in FY 2011 for providing educational services to FAS students was $1,562,876. Students from the FAS completed 6,016 credit hours during AY 2011-2012 (FY 2012). The locally funded cost to UOG in FY 2012 for providing educational services to FAS students was $2,150,214. Students from the FAS completed 7,100 credit hours during AY 2012-2013 (FY 2013). The locally funded cost to UOG in FY 2013 for providing educational services to FAS students was $2,094,529. Students from the FAS completed 8,325 credit hours during AY 2013-2014 (FY 2014). The locally funded cost to UOG in FY 2014 for providing educational services to FAS students was $2,595,216. Students from the FAS completed 8,159 credit hours during AY 2014-2015 (FY 2015). The locally funded cost to UOG in FY 2015 for providing educational services to FAS students was 2,302,931.

The total locally funded cost to the University of Guam for providing educational services to FAS students was $19,214,839 for the past twelve academic years. Refer to Table 5.

Table 5: University of Guam

University of Guam												
	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
University of Guam	AY 2014-2015	AY 2013-2014	AY 2012-2013	AY 2011-2012	AY 2010-2011	AY 2009-2010	AY 2008-2009	AY 2007-2008	AY 2006-2007	AY 2005-2006	AY 2004-2005	AY 2003-2004
Enrollment												
Fall UOG	3,958	3,836	3,702	3,721	3,639	3,550	3,387	3,282	3,176	3,034	2,923	2,988
Spring UOG	3,750	3,628	3,513	3,530	3,536	3,424	3,297	3,040	3,049	2,839	1,547	2,817
Fall FSM, MI, PW	352	360	304	240	229	224	160	173	204	186	164	182
Spring FSM, MI, PW	340	338	299	261	239	213	151	143	186	171	65	148
Credit Hour Production												
Fall, UOG	46,917	45,599	43,686	43,686	42,977	41,883	39,034	38,007	36,408	35,187	33,678	34,612
Spring,UOG	44,396	43,253	41,166	41,498	41,063	39,433	38,406	34,929	34,853	32,248	18,607	32,392
Fall FAS (FSM, MI, and PW)	4,113	4,294	3,583	2,917	2,694	2,552	1,809	2,034	2,314	1,874	1,874	1,980
Spring FAS (FSM, MI, and PW)	4,046	4,031	3,517	3,099	2,957	2,457	1,798	1,697	2,195	1,985	775	1,766
Allowable Cost Per Credit Hour	$ 282	$ 312	$ 295	$ 357	$ 277	$ 246	$ 292	$ 307	$ 297	$ 351	$ 398	$ 355
Total FAS Student Expenditures	$ 2,302,931	$ 2,595,216	$ 2,094,529	$ 2,150,214	$ 1,562,876	$ 1,232,152	$ 1,051,810	$ 1,145,040	$ 1,338,219	$ 1,355,787	$ 1,054,898	$ 1,331,167
CUMULATIVE FAS STUDENT COST	**$ 19,214,839**											

NOTE: Sums may not total due to rounding

PUBLIC SAFETY

1. Department of Corrections

The Department of Corrections protects the public from the destructive action of law offenders by operating a safe, secure, humane and efficient corrections system, and provide staff services for the judiciary, the Parole Board, probation officers and interested agencies of the Executive Branch. The Department provides custodial care to prison inmates, and the parole and detainee population in accordance with judicial disposition. Custodial care is provided for inmates on-island and off-island and includes services for rehabilitation, security, transportation, and treatment. The Department also makes recommendations for the potential release of inmates to the Parole Board.

For FY 2010, the Department of Corrections identified 873 intakes of citizens of the Freely Associated States (FAS) who were incarcerated a total of 58,755 client-days. The Department has determined that it costs $98.00 per day to house an individual person. For FY 2010, the Department of Corrections expended a total of $5,757,990 for the housing of FAS clients. For FY 2011, the Department of Corrections expended a total of $14,723,716 for the housing of FAS clients. For FY 2012, the Department of Corrections expended a total of $5,381,964 for the housing of FAS clients. In FY 2013, the Department of Corrections identified 1,130 intakes of citizens of the Freely Associated States (FAS) who were incarcerated a total of 54,706 client-days. The Department has determined that it costs $118.52 per day to house an individual person. For FY 2013, the Department of Corrections expended a total of $6,483,755 for the housing of FAS clients.

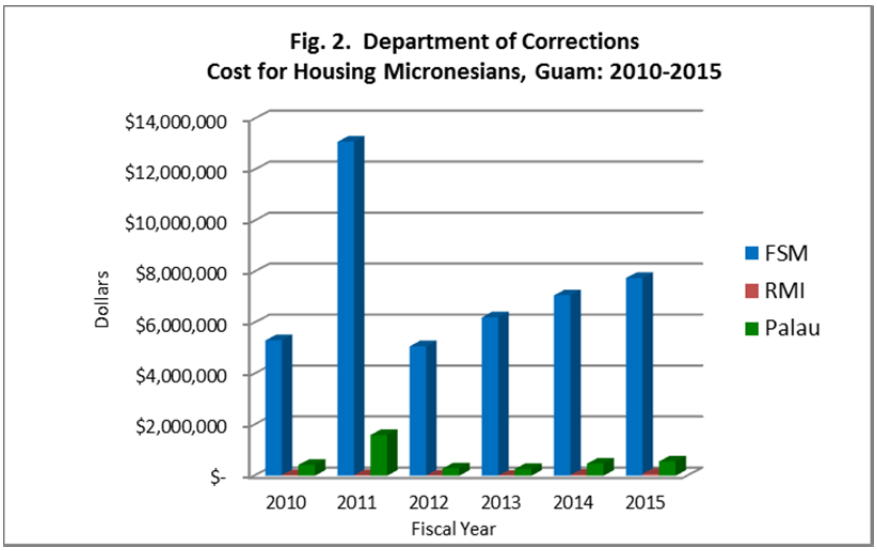


Figure 2 illustrates the Department of Corrections' cost to house individuals from the Freely Associated States for fiscal years 2010 to 2015. Fiscal year 2011 saw the largest expense by the department for housing the FAS individuals at a cost of $14.7 million. Total expenditures for FAS clients shows a steady increase from $5.4 million in FY 2012 to $8.4 million in FY 2015. FAS expenditures rose 11 percent between FY 2014 and FY 2015.

In FY2014, client intakes of FAS citizens to the Department of Corrections decreased from 1,130 intakes in 2013 to 1,036 intakes in 2014. While the number of FAS clients housed at DOC decreased 8 percent between 2013 and 2014, total clients days at DOC increased 17 percent, from 54,706 client days in FY 2013 to 63,997 client days in FY 2014. The Department of Corrections expended a total of $7,584,924 to house the FAS citizens in FY 2014. In FY2015, client intakes of FAS citizens to the Department of Corrections increased slightly to 1,119 intakes. Total client days for FAS citizens increased 11 percent between FY 2014 to FY 2015, from 63,997 client days in FY 2014 to 70,753 client days in FY 2015. The Department of Corrections expended a total of $8,385,646 to house the FAS citizens in FY 2015.

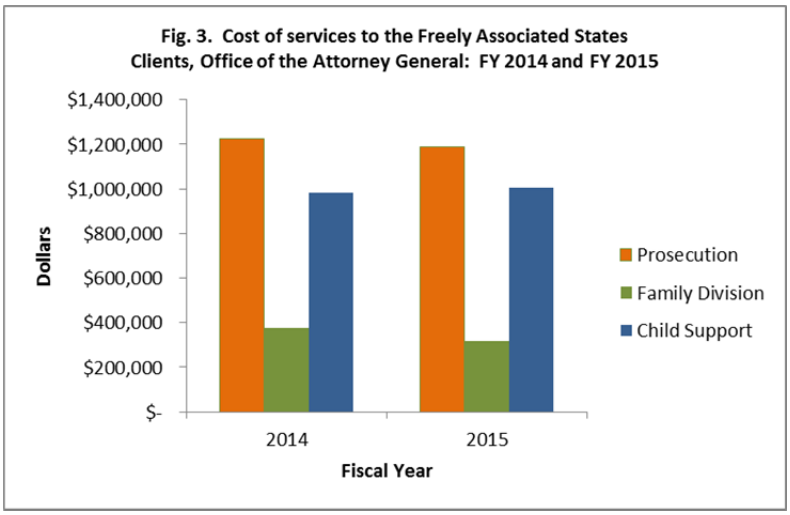
The Department of Corrections expended a total of $48,317,995 for the housing of FAS clients the past six fiscal years. Refer to Table 6.

2. Office of the Attorney General of Guam (formerly Department of Law)

The Office of the Attorney General of Guam, as the legal representative office for the people of Guam, is responsible for judicious execution of all applicable laws. The Department prosecutes all criminal violations of Guam law, through trial and appeal. It processes, investigates and resolves all consumer complaints and claims files against the government. Furthermore, it collects, enforces and distributes child support obligations.

For FY 2004, the cost to the Office of the Attorney General of Guam for cases involving Freely Associated States (FAS) clients was $753,975. For FY 2005, the cost for cases involving FAS clients was $517,533. For FY 2006, the cost for cases involving FAS citizens was $988,116. For FY 2007, the cost for cases involving FAS clients was $1,549,430. No reports were submitted by the Office of the Attorney General of Guam between FY 2008 and FY 2013. For FY 2014, the cost for cases involving FAS clients was $2,620,152. For FY 2015, the cost for cases involving FAS clients was $2,510,700.

Figure 3 illustrates the cost for cases involving FAS clients as reported by the Office of the Attorney General. In FY 2015, the cost for cases involving FAS clients totaled $2.5 million, a drop of 4 percent from the previous year. The Prosecution Division reported the largest expense of the Attorney General's Office in FY 2014 and FY 2015.



Between FY 2014 and FY 2015, the Child Support Division reported a 2.5 percent increase in cost of services involving FAS cases from $982,615 in FY 2014 to $1,007,084 in FY 2015. Whereas, the Family Division (Juvenile) reported a decrease of 16.3 percent in cost of services involving FAS cases from $377,919 in FY 2014 to $316,503 in FY 2015.

The total cost incurred by the Office of the Attorney General of Guam to provide services to FAS clients was $8,949,906 for FY 2004 through FY 2015. Refer to Table 7.

Table 6: Department of Corrections

Department of Corrections						
Department of Corrections	**FY 2015**	**FY 2014**	**FY 2013**	**FY 2012**	**FY 2011**	**FY 2010**
Total FAS Clients	1,119	1,036	1,130	1,132	1,004	873
Federated States of Micronesia	1,052	966	1,073	1,043	926	816
Chuuk	903	842	908	873	782	714
Kosrae	15	9	15	19	18	11
Pohnpei	78	74	100	94	74	57
Yap	56	41	50	57	52	34
Marshall Islands	11	5	11	11	9	6
Republic of Palau	56	65	46	78	69	51
Total FAS Client-days	70,753	63,997	54,706	54,918	150,242	58,755
Federated States of Micronesia	65,435	59,724	52,429	51,813	133,696	54,190
Chuuk	57,469	51,852	45,020	43,665	115,441	47,780
Kosrae	278	428	650	892	1,200	558
Pohnpei	3,451	3,665	4,115	4,185	8,905	3,938
Yap	4,237	3,779	2,644	3,071	8,150	1,914
Marshall Islands	613	275	40	149	251	260
Republic of Palau	4,705	3,998	2,237	2,956	16,295	4,305
Cost per Client-day	$ 118.52	$ 118.52	$ 118.52	$ 98.00	$ 98.00	$ 98.00
Federated States of Micronesia	$ 7,755,356	$ 7,078,488	$ 6,213,885	$ 5,077,674	$ 13,102,208	$ 5,310,620
Chuuk	$ 6,811,226	$ 6,145,499	$ 5,335,770	$ 4,279,170	$ 11,313,218	$ 4,682,440
Kosrae	$ 32,949	$ 50,727	$ 77,038	$ 87,416	$ 117,600	$ 54,684
Pohnpei	$ 409,013	$ 434,376	$ 487,710	$ 410,130	$ 872,690	$ 385,924
Yap	$ 502,169	$ 447,887	$ 313,367	$ 300,958	$ 798,700	$ 187,572
Marshall Islands	$ 72,653	$ 32,593	$ 4,741	$ 14,602	$ 24,598	$ 25,480
Republic of Palau	$ 557,637	$ 473,843	$ 265,129	$ 289,688	$ 1,596,910	$ 421,890
Total FAS Expenditures	**8,385,646**	$ 7,584,924	$ 6,483,755	$ 5,381,964	$ 14,723,716	$ 5,757,990
CUMMULATIVE COST FOR FAS CLIENTS	**$ 48,317,995**					

Note: Sums may not add due to rounding

Table 7: Office of the Attorney General of Guam

Office of the Attorney General of Guam												
Office of the Attorney General	**FY 2015**	**FY 2014**	**FY 2013**	**FY 2012**	**FY 2011**	**FY 2010**	**FY 2009**	**FY 2008**	**FY 2007**	**FY 2006**	**FY 2005**	**FY 2004**
Prosecution Division												
Total expenditures	$ 3,763,588	$ 3,875,446	----	----	----	----	----	----	$2,985,371	$2,124,756	$ 698,335	$ 920,128
Total caseload participants	3,424	2,959	----	----	----	----	----	----	1,410	1,608	1,425	1,424
FAS caseload participants *	1,080	934	----	----	----	----	----	----	331	217	217	217
Percent of total caseload	32%	32%	----	----	----	----	----	----	23%	13%	15%	15%
Cost of services involving FAS cases	$ 1,187,113	$ 1,223,274	----	----	----	----	----	----	$ 700,821	$ 286,736	$ 106,343	$ 140,216
Family Division (Juvenile)												
Total expenditures	$ 815,748	$ 741,487	----	----	----	----	----	----	$ 995,124	$ 708,252	$ 232,778	$ 306,709
Total caseload participants	433	465	----	----	----	----	----	----	584	601	480	626
FAS caseload participants	168	237	----	----	----	----	----	----	161	148	74	117
Percent of total caseload	39%	51%	----	----	----	----	----	----	28%	25%	15%	19%
Cost of services involving FAS cases	$ 316,503	$ 377,919	----	----	----	----	----	----	$ 274,341	$ 174,411	$ 35,887	$ 57,324
Child Support Enforcement Division												
Total expenditures	$ 3,597,485	$ 3,751,699	----	----	----	----	----	----	$4,391,463	$4,482,515	$3,823,400	$4,550,565
Total caseload participants	6,805	6,674	----	----	----	----	----	----	650	576	489	597
FAS caseload participants	1,905	1,748	----	----	----	----	----	----	85	69	48	73
Percent of total caseload	28%	26%	----	----	----	----	----	----	13%	12%	10%	12%
Cost of services involving FAS cases	$ 1,007,084	$ 982,615	----	----	----	----	----	----	$ 574,268	$ 536,968	$ 375,303	$ 556,434
Civil Litigation Division												
Total expenditures	0	$ 2,396,455										
Total caseload participants	0	1,055										
FAS caseload participants	0	16										
Percent of total caseload	0	2%										
Cost of services involving FAS cases	0	$ 36,344										
Expenditures for FAS Cases	**$ 2,510,700**	**$ 2,620,152**	**$ -**	**$ -**	**$ -**	**$ -**	**$ -**	**$ -**	**$1,549,430**	**$ 998,116**	**$ 517,533**	**$ 753,975**
CUMMUALTIVE COST FOR FAS CASES	**$ 8,949,906**											

NOTE: Sums may not add due to rounding

* Caseload estimated from 1998 to 2007 data

3. Department of Youth Affairs

The Department of Youth Affairs (DYA) is responsible for operating and maintaining the island's youth correctional facility. It provides correctional services for youth clientele, including custodial care, treatment and rehabilitation services for those adjudicated by the courts. The Department administers the juvenile delinquency prevention programs, as well as provides for the development of pre-vocational skill and training. The Department of Youth Affairs has three service divisions: Division of Special Services (Youth Corrections), Division of Youth Development, and the Division of Vocational Rehabilitation and Support Services.

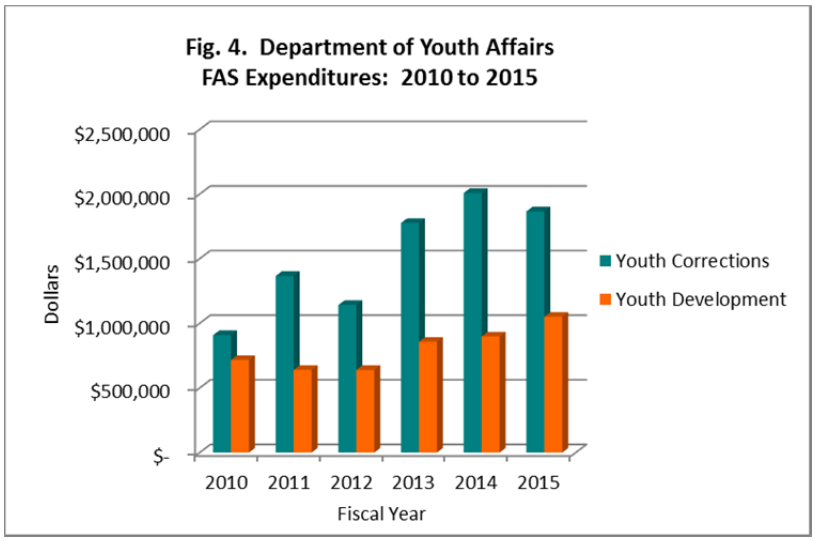
The Department of Youth Affairs reported a total of 200 Compact of Free Association clients confined to Youth Correctional Facility and Cottage Homes for Fiscal Year 2015, a drop of 18.4 percent from the number of Compact of Free Association clients confined to the facility from the previous year. DYA reported that FAS client days also dropped from 9,268 days in FY 2014 to 6,408 client days in FY 2015. The average cost per client day rose from $216.75 in FY 2014 to $291.13 in FY 2015.

The Youth Corrections Division has found that the cost of providing services to 76 clients from the Freely Associated States was $339,487 for FY 2004. For FY 2005, the cost was $301,997 for 58 FAS clients. For FY 2006, the cost was $691,183 for 174 FAS clients. For FY 2007, the cost was $965,710 for 248 FAS clients. For FY 2008, the cost was $827,711 for 199 FAS clients. For FY 2009, the cost was $1,228,005 for 190 clients. For FY 2010, the cost was $908,806 for 182 FAS clients. For FY 2011, the cost was $1,366,646 for 303 FAS clients. For FY 2012, the cost was $1,142,363 for 143 FAS clients. For FY 2013, the cost was $1,723,546 for 176 FAS clients. For FY 2014, the cost was $2,008,838 for 245 FAS clients. For FY 2015, the cost was $1,865,561 for 200 FAS clients.

The Department of Youth Affairs reported a total of 50 Compact of Free Association clients under the Aftercare and Jumpstart Programs of the Youth Development Division for Fiscal Year 2015. The 50 Compact clients account for 50 percent of the total program clients in 2015. The estimated cost per day for clients served under the Aftercare and Jumpstart Programs in FY 2015 is $99.93 which includes all services provided, meals/snacks, transportation, operational and personnel expenses. Services provided include intensive home and school monitoring, 24-hour crisis intervention, individual and family counseling, peer support group, sports/recreation, computer literacy, community service, educational fieldtrips, life skills presentations, arts and crafts, homework assistance, beautification projects, and mentoring activities.

The Youth Development Division has found that the cost of providing services to 35 clients from the Freely Associated States was $250,754 for FY 2004. For FY 2005, the cost was $515,117 for 49 FAS clients. For FY 2006, the cost was $313,419 for 26 FAS clients. For FY 2007, the cost was $365,124 for 23 FAS clients. For FY 2008, the cost was $251,626 for 27 FAS clients. For FY 2009, the cost was $264,541 for 43 clients. For FY 2010, the cost was $716,158 for 54 FAS clients. For FY 2011, the cost was

$639,816 for 73 FAS clients. For FY 2012, the cost was $639,146 for 77 FAS clients. For FY 2013, the cost was $857,742 for 66 FAS clients. For FY 2014, the cost was $898,704 for 57 FAS clients. For FY 2015, the cost was 1,051,264 for 50 FAS clients.



The Department of Youth Affairs has seen a rise in cost of services provided to Compact of Free Association clients (Fig. 4). The total cost of services for the FAS clients rose from $1.6 million in FY 2010 to $2.9 million in FY 2015. Between FY 2014 and FY 2015, the cost of services under the Youth Corrections Division dropped from $2 million in 2014 to $1.9 million in 2015, or a 7 percent decrease in the past two years. The Youth Corrections Division accounts for the majority of expenses for the department at $1.9 million in FY2015, or close to 64 percent of total expenditures to FAS clients during the period. The Youth Development Division of DYA reported a continuing increase in FAS expenditures from $639,816 in FY 2011 to over $1 million in FY 2015.

The Department of Youth Affairs (DYA) has found that the cost of providing services to clients from the Freely Associated States was $590,241 for FY 2004. For FY 2005, the cost was $817,115. For FY 2006, the cost was $1,004,601. For FY 2007, the cost was $1,330,834. For FY 2008, the cost was $1,079,337. For FY 2009, the cost was $1,492,547. For FY 2010, the cost was $1,624,964. For FY 2011, the cost was $2,006,461. For FY 2012, the cost was $1,781,509. For FY 2013, the cost was $2,581,288 and $2,907,541 for FY 2014. For FY 2015, the cost was 2,916,825.

The total cost to the Department of Youth Affairs was $20,133,263 for the past twelve fiscal years. Refer to Table 8.

Table 8: Department of Youth Affairs

Department of Youth Affairs												
DYA Division	**FY 2015**	**FY 2014**	**FY 2013**	**FY 2012**	**FY 2011**	**FY 2010**	**FY 2009**	**FY 2008**	**FY 2007**	**FY 2006**	**FY 2005**	**FY 2004**
Youth Corrections												
Total Program Clients	412	459	315	322	585	500	520	676	846	669	441	428
Total FAS Clients	200	245	176	143	303	182	190	199	248	174	58	76
Total Program Client-days	12,994	15,147	8,283	23,262	14,458	17,284	21,574	21,199	17,342	16,354	15,197	17,097
Total FAS Client-days	6,408	9,268	5,073	10,492	7,512	5,344	8,245	7,555	5,591	4,035	1,864	2,869
Total Program Expenditures	$ 3,782,970	$ 3,283,110	$ 2,814,140	$ 2,532,753	$ 2,630,320	$ 2,939,334	$ 3,213,218	$ 2,322,521	$ 2,995,411	$ 2,801,389	$ 2,462,154	$ 2,023,080
Average Expenditure per Client-day	$ 291.13	$ 216.75	$ 339.75	$ 108.88	$ 181.93	$ 170.06	$ 148.94	$ 109.56	$ 172.73	$ 171.30	$ 162.02	$ 118.33
Total FAS Expenditures	$ 1,865,561	$ 2,008,838	$ 1,723,546	$ 1,142,363	$ 1,366,646	$ 908,806	$ 1,228,005	$ 827,711	$ 965,710	$ 691,183	$ 301,997	$ 339,487
Youth Development												
Total Program Clients	101	113	112	176	172	161	165	165	121	180	276	235
Total FAS Clients	50	57	66	77	73	54	43	27	23	26	49	35
Total Program Client-days	19,681	20,959	21,251	31,702	33,279	31,127	29,013	26,825	21,926	25,514	32,008	35,373
Total FAS Client-days	10,520	10,609	11,340	14,293	13,934	10,994	6,680	4,379	4,126	3,437	7,529	5,168
Total Program Expenditures	$ 1,966,767	$ 1,775,467	$ 1,607,396	$ 1,417,631	$ 1,528,092	$ 2,027,637	$ 1,148,973	$ 1,541,415	$ 1,940,307	$ 2,326,611	$ 2,189,916	$ 1,716,313
Average Expenditure per Client-day	$ 99.93	$ 84.71	$ 75.64	$ 44.72	$ 45.92	$ 65.14	$ 39.60	$ 57.46	$ 88.49	$ 91.19	$ 68.42	$ 48.52
Total FAS Expenditures	$ 1,051,264	$ 898,704	$ 857,742	$ 639,146	$ 639,816	$ 716,158	$ 264,541	$ 251,626	$ 365,124	$ 313,419	$ 515,117	$ 250,754
Total Expenditures for FAS Clients	**$ 2,916,825**	**$ 2,907,541**	**$ 2,581,288**	**$ 1,781,509**	**$ 2,006,461**	**$ 1,624,964**	**$ 1,492,547**	**$ 1,079,337**	**$ 1,330,834**	**$ 1,004,601**	**$ 817,115**	**$ 590,241**
CUMMULATIVE COST FOR FAS CLIENTS	**$ 20,133,263**											

Note: Sums may not add due to rounding

4. Department of Military Affairs, Office of Civil Defense

The Department of Military Affairs is tasked with controlling the operations of the Guam Army and Air National Guard and protecting Guam and the United States of America in time of war, rebellion, riot, imminent danger or any state of emergency. Guam Public Law 24-298 consolidated the Office of Veterans Affairs and Office of Civil Defense with the Department of Military Affairs. The Department now includes responsibilities for the administration of veterans programs and services for citizens who served in the Armed Forces. The Department is also tasked with planning and development of programs that provide for the safety and protection of life and property in the event of natural disasters such as typhoons, earthquakes, floods and seismic waves as well as Homeland Security.

The Guam Homeland Security/Office of Civil Defense (GHS/OCD) is responsible for managing and coordinating the island's response to all natural and man-made emergencies/disasters and to facilitate all Government of Guam, Military, and Federal Liaison Response Agencies and their resources in mitigating, preparing, responding and recovering from any and all types of emergencies in order to protect the lives, environment, and property of the island of Guam.

The cost of providing services by the Office of Civil Defense (OCD) to Guam's FAS population was calculated by dividing OCD's total FY expenditures by the de facto population of Guam (including visitors), and multiplying the result by the percentage of FAS citizens (with the baseline of 2,413 persons subtracted) residing on Guam. In FY 2004, the cost for OCD protective services for FAS citizens was $8,659. For FY 2005, the cost of OCD protective services for FAS citizens was $2,432. For FY 2006, the cost for OCD protective services for FAS citizens was $31,421. For FY 2007, the cost for OCD protective services for FAS citizens was $33,022. For FY 2008 through FY 2014, OCD expended no local funds. GHS/OCD has purview over locally declared disasters with costs associated with providing services to the Freely Associated States citizens for FY 2015. Funds were used to cover operations, equipment, supplies (sandbags, meals, water, tents, cots, receptacles, etc.) and contractual services in support and recovery from disaster-related events. For FY 2015, the cost for services for disaster related events to the FAS citizens was $220,343.

The total cost of Office of Civil Defense protective services for FAS citizens was $295,877 for the past twelve fiscal years.

5. Guam Fire Department

The Guam Fire Department is responsible for fire prevention and suppression and related hazards. The Department also provides emergency ambulatory medical and land and sea rescue services, all in the prevention of unnecessary loss of life and property. Guam Fire Department services are provided to all Guam residents, irrespective of citizenship or residency status, including visitors and military personnel and their dependents when they are on civilian lands.

The cost of providing services to Guam's FAS population was calculated by dividing GFD's total FY expenditures by the de facto population of Guam (including visitors), and multiplying the result by the percentage of FAS citizens (with the baseline of 2,413 persons subtracted) residing on Guam. In FY 2004, the cost for GFD protective services for FAS citizens was $1,299,767. For FY 2005, the cost was $1,494,096. For FY 2006, the cost was $1,711,719. For FY 2007, the cost was $1,883,952. For FY 2008, the cost was $2,028,699. For FY 2009, the cost was $2,037,617. For FY 2010, the cost was $2,521,192. For FY 2011, the cost was $2,914,771. For FY 2012, the cost was $3,059,850. For FY 2013, the cost was $3,289,997. For FY 2014, the cost was $3,950,432. For FY 2015, the cost was $4,314,836.

The total cost to the Guam Fire Department for providing protective services for FAS citizens was $30,506,928 for the past twelve fiscal years.

6. Guam Police Department

The Guam Police Department is responsible for deterring and suppressing all crimes and providing overall protection of life and property from injures and loss. The Department provides island-wide police coverage, and includes investigative services in the areas of criminal, juvenile, traffic, special investigations and crime laboratory. Police protection is provided uniformly to each person on Guam, including visitors and military personnel and dependents while they are on civilian lands.

Expenditures for general police protection services to FAS citizens is determined by apportioning GPD's fiscal year expenditures by the percent of FAS citizens (with the baseline of 2,413 persons subtracted) to the de facto population of Guam. In FY 2004 the cost for police protective services for FAS citizens was $1,299,530. For FY 2005, the cost was $1,795,103. For FY 2006, the cost was $1,668,399. For FY 2007, the cost was $1,630,995. For FY 2008, the cost was $2,023,200. For FY 2009, the cost was $2,159,702. For FY 2010, the cost was $2,173,712. For FY 2011, the cost was $2,626,306. For FY 2012, the cost was $2,763,880. For FY 2013, the cost was $3,192,024 and $3,629,974 for FY 2014.

In FY 2015, GPD reported expenses for general protective services, law enforcement services (arrests) and emergency disaster assistance at a total cost for services to FAS population at $7,213,850.

Table 9 shows FAS arrested persons and minors taken into custody for FY 2015. There were a total of 3,596 arrested persons of which there were 1,041 FAS arrestees (or 28.96 percent) with the baseline of 50 FAS arrested subtracted from the total FAS arrested in 2015. For information purposes, there were 2,413 FAS population residing in Guam prior to the implementation of the Compacts of Free Association. The 2,413 FAS persons represent the 1.38 percent of the total population in Guam (de facto) in FY 2015. The 50

baseline arrests are calculated by multiplying the 1.38 percent by the total arrests, or 3,596 arrests, in FY 2015. The 50 baseline arrests are reduced from the 1,091 FAS arrested persons in FY 2015 to result in 1,041 FAS arrests.

As illustrated in the table, the Chuukese population represents a quarter of all arrested persons in that same year. About 12 percent of FAS arrested person are minors taken into custody. Of the $16,586,525 expended by GPD for law enforcement services to the community, $4,803,336 was used for services to the FAS.

Table 10: Guam Police Department Arrests and Minors Taken into Custody: FY 2015

Police Services	Total	Federated States of Micronesia				RMI	Palau
		Chuuk	Kosrae	Pohnpei	Yap		
FAS Arrested Persons	973	772	18	74	51	6	52
FAS Minors Taken Into Custody	118	100	3	15	0	0	0
Total FAS Arrests	1,091	872	21	89	51	6	52
Total Arrests	3,596						
Percent of Baseline of Population (1.38% in 2015)	50						
Total FAS Arrests less Baseline	1,041						
Percent of FAS Arrested from Total Arrests	28.9%						
Law Enforcement Expenditures	$ 16,586,525						
Cost of Law Enforcement Services for FAS Arrests	$ 4,803,336						

Source: Guam Police Department

NOTE: Sums may not add due to rounding

The total cost to the Guam Police Department for providing protective services to FAS citizens was $32,176,675 for the past twelve fiscal years.

For FY 2004 through FY 2015, the three protective service agencies expended a total of $62,979,480 for protective services to FAS citizens. Refer to Table 10.

Table 10: Protective Services Agencies

Protective Services Agencies	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total expenditures	$ 74,658,340	$ 66,723,925	$ 60,168,124	$ 56,976,194	$ 56,955,163	$ 51,150,152	$ 48,171,910	$ 49,636,203	$ 46,142,843	$ 46,981,625	$ 48,063,810	$ 40,200,075
Guam Fire Department	$ 36,075,647	$ 34,772,320	$ 30,538,772	$ 29,935,901	$ 29,960,104	$ 27,467,946	$ 23,385,380	$ 24,851,781	$ 24,501,600	$ 23,572,744	$ 21,816,524	$ 20,035,125
General Protective Services	$ 36,043,892	-	-	-	-	-	-	-	-	-	-	-
Emergency Disaster Assistance /a	$ 31,755	-	-	-	-	-	-	-	-	-	-	-
Guam Police Department	$ 36,740,441	$ 31,951,605	$ 29,629,352	$ 27,040,293	$ 26,995,059	$ 23,682,206	$ 24,786,530	$ 24,784,422	$ 21,211,777	$ 22,976,171	$ 26,211,777	$ 20,031,470
General Protective Services	$ 20,137,807	-	-	-	-	-	-	-	-	-	-	-
Law Enforcement Services	$ 16,586,525	-	-	-	-	-	-	-	-	-	-	-
Emergency Disaster Assistance	$ 16,109	-	-	-	-	-	-	-	-	-	-	-
Office of Civil Defense /b	$ 1,842,252	-	-	-	-	-	-	-	$ 429,466	$ 432,710	$ 35,509	$ 133,480
Total population of Guam (de facto)	174,984	173,825	172,948	171,954	170,380	170,297	169,134	170,154	170,228	169,815	169,571	168,541
Resident Population (de jure)	161,785	161,001	160,378	159,914	159,600	159,358	159,323	159,169	158,967	158,711	158,398	158,024
Average Daily Visitors	13,199	12,824	12,570	12,040	10,780	10,939	9,811	10,985	11,261	11,104	11,173	10,517
FAS population on Guam	23,342	22,161	21,045	19,989	18,989	18,044	17,150	16,303	15,502	14,744	14,026	13,347
FAS baseline population *	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413
FSM and RMI baseline /c	637	637	637	637	637	637	637	637	637	637	637	637
Palau baseline /d	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776
FAS population minus baseline /e	20,929	19,748	18,632	17,576	16,576	15,631	14,737	13,890	13,089	12,331	11,613	10,934
Percent of total population	11.96%	11.36%	10.77%	10.22%	9.73%	9.18%	8.71%	8.16%	7.69%	7.26%	6.85%	6.49%
Cost of protective services for FAS citizens	**$ 11,749,028**	**$ 7,580,406**	**$ 6,482,021**	**$ 5,823,730**	**$ 5,541,077**	**$ 4,694,904**	**$ 4,197,319**	**$ 4,051,899**	**$ 3,547,969**	**$ 3,411,539**	**$ 3,291,630**	**$ 2,607,957**
Guam Fire Department	$ 4,314,836	$ 3,950,432	$ 3,289,997	$ 3,059,850	$ 2,914,771	$ 2,521,192	$ 2,037,617	$ 2,028,699	$ 1,883,952	$ 1,711,719	$ 1,494,096	$ 1,299,767
General Protective Services	$ 4,311,038	-	-	-	-	-	-	-	-	-	-	-
Emergency Disaster Assistance	$ 3,798	-	-	-	-	-	-	-	-	-	-	-
Guam Police Department	$ 7,213,850	$ 3,629,974	$ 3,192,024	$ 2,763,880	$ 2,626,306	$ 2,173,712	$ 2,159,702	$ 2,023,200	$ 1,630,995	$ 1,668,399	$ 1,795,103	$ 1,299,530
General Protective Services	$ 2,408,587	-	-	-	-	-	-	-	-	-	-	-
Law Enforcement Services	$ 4,803,336	-	-	-	-	-	-	-	-	-	-	-
Emergency Disaster Assistance	$ 1,927	-	-	-	-	-	-	-	-	-	-	-
Office of Civil Defense	$ 220,343	-	-	-	-	-	-	-	$ 33,022	$ 31,421	$ 2,432	$ 8,659

Cummulative Cost of Protective Services By Agency	
Guam Fire Department	$ 30,506,928
Guam Police Department	$ 32,176,675
Office of Civil Defense	$ 295,877
Cummulative Total Cost	**$ 62,979,480**

NOTE: Sums may not add due to rounding

* FAS population resident prior to implementation of the Compacts

a/ EMT and Ambulance standby services

b/ Office of Civil Defense, Department of Military Affairs; no local funds expended in FY 2008 to FY 2014 (100% federal funds)

c/ Number of citizens from the Federated States of Micronesia and the Republic of the Marshall Islands resident prior to implementation of Compact in 1986

d/ Number of citizens from the Republic of Palau resident prior to implementation of Compact in 1994

e/ Number of citizens from the FAS for whom reimbursement is requested

7. Public Defender Service Corporation

The Public Defender Service Corporation (PDSC) is a public corporation affiliated with the judicial branch of Guam. The incorporating statute of the Public Defender Service Corporation provides that the Corporation will handle criminal and civil cases as follows:

> Criminal cases: It shall be the duty of the Corporation to defend indigent persons charged in criminal cases before the courts of Guam
>
> Civil matters: The Corporation shall render legal aid and assistance to those persons in Guam, who, under rules established by the Corporation, are in need of legal assistance and representation and who are unable to afford an attorney in private practice

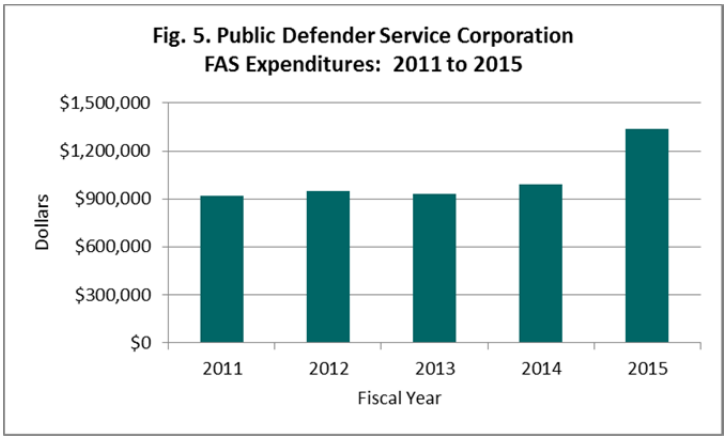
The court also has the power to appoint the Public Defender Service Corporation in certain civil and domestic matters such as assigning counsel as guardian ad litem in child or adult abuse cases, child custody situations and guardianships and counsel who may be appointed for persons charged with criminal contempt in civil and domestic matters. These appointments arise out of the inherent powers of the court and are covered by court rules regarding appointment of counsel in non-criminal matters.

Services provided to indigent persons fall under one of four program areas: Criminal, Civil, Juvenile, and Domestic.

For FY 2004, the PDSC expended $484,901 on 316 cases involving citizens of the Freely Associated States (FAS) out of a total of 1,527 cases. For FY 2005, the PDSC expended $508,268 on 333 cases involving FAS citizens out of a total of 1,709 cases. For FY 2006, the PDSC expended $580,751 on 412 cases involving FAS citizens out of a total of 1,939 cases. For FY 2007, the PDSC expended $529,393 on 339 cases involving FAS citizens out of a total of 1,731 criminal cases. For FY 2008, the PDSC expended $554,671 on 369 cases involving FAS citizens out of a total of 1,857 cases. For FY 2009, the PDSC expended $726,008 on 469 cases involving FAS citizens out of a total of 1,878 cases.

For FY 2010, the PDSC expended $1,559,478 on 1,144 cases involving FAS citizens out of a total of 2,229 cases. For FY 2011, the PDSC expended $919,654 on 586 cases involving FAS citizens out of a total of 2,222 cases. For FY 2012, the PDSC expended $947,818 on 537 cases involving FAS citizens out of a total of 2,108 cases. For FY 2013, the PDSC expended $928,826 on 558 cases involving FAS citizens out of a total of 2,123 cases. For FY 2014, the PDSC expended $992,403 on 499 cases involving FAS citizens out of a total of 1,848 cases. FY 2015, the PDSC expended $1,366,274 on 569 cases involving FAS citizens out of a total of 1,984 cases.

The Public Defender Service Corporation expended nearly $1.4 million in program expenses involving FAS cases for FY 2015, or a 38 percent increase in expenses over the previous year. The Criminal Program accounts for the largest expenses of all programs administered by PDSC at about $1.3 million in program expenses involving FAS cases for FY 2015. Total program expenses involving FAS cases jumped 38 percent between FY 2014 and FY 2015, from $992,403 to $1,366,274 respectively (Figure 5).



For FY 2004 through FY 2015, the Public Defender Service Corporation expended a total of $10,098,445 for services to FAS citizens. Refer to Table 11.

Table 11: Public Defender Service Corporation

Public Defender Service Corporation												
PDSC	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
PSDC Total												
Total program expenditure	$ 4,763,949	$ 3,675,272	$ 3,533,865	$ 3,720,672	$ 3,487,152	$ 3,038,528	$ 2,907,129	$ 2,791,394	$ 2,703,182	$ 2,733,194	$ 2,608,501	$ 2,343,178
Total cases	1,984	1,848	2,123	2,108	2,222	2,229	1,878	1,857	1,731	1,939	1,709	1,527
Total FAS cases	569	499	558	537	586	1,144	469	369	339	412	333	316
FSM Total	531	474	523	489	526	1,083	419	342	295	374	292	260
Chuuk	444	406	456	400	426	327	351	283	251	311	221	203
Kosrae	7	11	3	11	17	55	10	10	3	6	10	2
Pohnpei	46	35	37	46	46	55	31	30	26	29	31	30
Yap	34	22	27	32	37	22	27	19	15	28	30	25
Not Stated	0	0	0	0	0	624	0	0	0	0	0	0
Marshall Islands	6	5	4	7	5	6	0	1	0	0	0	2
Republic of Palau	32	20	31	41	55	55	50	26	44	38	41	54
Unit cost of service	$ 2,401	$ 1,989	$ 1,665	$ 1,765	$ 1,569	$ 1,363	$ 1,548	$ 1,503	$ 1,562	$ 1,410	$ 1,526	$ 1,534
Total FAS program expenditure	$ 1,366,274	$ 992,403	$ 928,826	$ 947,818	$ 919,654	$ 1,559,478	$ 726,008	$ 554,671	$ 529,393	$ 580,751	$ 508,268	$ 484,901
Criminal Program												
Total program expenditure	$ 3,753,051	$ 2,818,106	$ 2,726,553	$ 2,832,864	$ 2,820,167	$ 2,449,634	$ 2,547,995	$ 2,271,296	$ 2,145,680	$ 2,046,724	$ 1,943,020	$ 1,781,552
Total cases	1,563	1,417	1,638	1,605	1,797	1,797	1,646	1,511	1,374	1,452	1,273	1,161
Total FAS cases	527	473	521	505	548	878	431	326	298	361	285	279
FSM Total	489	449	488	460	493	827	383	300	263	327	248	235
Chuuk	407	385	422	375	398	265	319	246	223	268	183	181
Kosrae	7	10	3	10	16	45	9	10	3	6	10	2
Pohnpei	42	35	36	45	45	45	30	25	22	27	28	28
Yap	33	19	27	30	34	21	25	19	15	26	27	24
Not Stated	0	0	0	0	0	451	0	0	0	0	0	0
Marshall Islands	6	5	4	7	3	5	0	1	0	0	0	2
Republic of Palau	32	19	29	38	52	46	48	25	35	34	37	42
Unit cost of service	$ 2,401	$ 1,989	$ 1,665	$ 1,765	$ 1,569	$ 1,363	$ 1,548	$ 1,503	$ 1,562	$ 1,410	$ 1,526	$ 1,534
Total FAS program expenditure	$ 1,265,424	$ 940,695	$ 867,237	$ 891,337	$ 860,018	$ 1,196,872	$ 667,185	$ 490,035	$ 465,366	$ 508,862	$ 435,005	$ 428,125
Civil Program												
Total program expenditure	$ 314,555	$ 218,766	$ 141,488	$ 213,568	$ 155,368	$ 185,392	$ 136,223	$ 172,865	$ 167,094	$ 176,199	$ 187,739	$ 138,105
Total cases	131	110	85	121	99	136	$ 88	$ 115	$ 107	$ 125	$ 123	$ 90
Total FAS cases	23	15	15	16	9	96	10	12	8	9	16	11
FSM Total	23	14	14	13	9	89	9	11	6	7	15	10
Chuuk	21	12	14	10	7	47	8	10	5	7	15	9
Kosrae	0	1	0	0	0	8	0	0	0	0	0	0
Pohnpei	2	0	0	1	1	8	1	1	1	0	0	1
Yap	0	1	0	2	1	1	0	0	0	0	0	0
Not Stated	0	0	0	0	0	25	0	0	0	0	0	0
Marshall Islands	0	0	0	0	0	0	0	0	0	0	0	0
Republic of Palau	0	1	1	3	0	7	1	1	2	2	1	1
Unit cost of service	$ 2,401	$ 1,989	$ 1,665	$ 1,765	$ 1,569	$ 1,363	$ 1,548	$ 1,503	$ 1,562	$ 1,410	$ 1,526	$ 1,534
Total FAS program expenditure	$ 55,227	$ 29,832	$ 24,968	$ 28,240	$ 14,124	$ 130,865	$ 15,480	$ 18,038	$ 12,493	$ 12,686	$ 24,421	$ 16,879
Juvenile Program												
Total program expenditure	$ 645,919	$ 586,691	$ 609,230	$ 638,939	$ 480,229	$ 374,874	$ 204,335	$ 311,157	$ 331,066	$ 467,984	$ 418,215	$ 379,021
Total cases	269	295	366	362	306	275	132	207	212	332	274	247
Total FAS cases	16	10	22	16	28	167	25	31	31	41	30	25
FSM Total	16	10	21	16	23	164	25	31	24	39	28	14
Chuuk	16	9	20	15	20	14	23	27	21	35	22	12
Kosrae	0	0	0	1	1	2	1	0	0	0	0	0
Pohnpei	0	0	1	0	0	2	0	4	3	2	3	1
Yap	0	1	0	0	2	0	1	0	0	2	3	1
Not Stated	0	0	0	0	0	146	0	0	0	0	0	0
Marshall Islands	0	0	0	0	2	1	0	0	0	0	0	0
Republic of Palau	0	0	1	0	3	2	0	0	7	2	2	11
Unit cost of service	$ 2,401	$ 1,989	$ 1,665	$ 1,765	$ 1,569	$ 1,363	$ 1,548	$ 1,503	$ 1,562	$ 1,410	$ 1,526	$ 1,534
Total FAS program expenditure	$ 38,419	$ 19,888	$ 36,620	$ 28,240	$ 43,943	$ 227,651	$ 38,700	$ 46,598	$ 48,411	$ 57,793	$ 45,790	$ 38,362
Domestic Program												
Total program expenditure	$ 50,425	$ 51,708	$ 56,595	$ 35,300	$ 31,388	$ 28,627	$ 18,576	$ 36,076	$ 59,342	$ 42,288	$ 59,527	$ 44,500
Total cases	21	26	34	20	20	21	12	24	38	30	39	29
Total FAS cases	3	1	0	0	1	3	3	0	2	1	2	1
FSM Total	3	1	0	0	1	3	2	0	2	1	1	1
Chuuk	0	0	0	0	1	1	1	0	2	1	1	1
Kosrae	0	0	0	0	0	0	0	0	0	0	0	0
Pohnpei	2	0	0	0	0	0	0	0	0	0	0	0
Yap	1	1	0	0	0	0	1	0	0	0	0	0
Not Stated	0	0	0	0	0	2	0	0	0	0	0	0
Marshall Islands	0	0	0	0	0	0	0	0	0	0	0	0
Republic of Palau	0	0	0	0	0	0	1	0	0	0	1	0
Unit cost of service	$ 2,401	$ 1,989	$ 1,665	$ 1,765	$ 1,569	$ 1,363	$ 1,548	$ 1,503	$ 1,562	$ 1,410	$ 1,526	$ 1,534
Total FAS program expenditure	$ 7,204	$ 1,989	$ -	$ -	$ 1,569	$ 4,090	$ 4,644	$ -	$ 3,123	$ 1,410	$ 3,053	$ 1,534
Total Expenditures by PDSC	**$ 4,763,949**	$ 3,675,272	$ 3,533,865	$ 3,720,672	$ 3,487,152	$ 3,038,528	$ 2,907,129	$ 2,791,394	$ 2,703,182	$ 2,733,194	$ 2,608,501	$ 2,343,178
Total FAS Cases Expenditures	**$ 1,366,274**	**$ 992,403**	**$ 928,826**	**$ 947,818**	**$ 919,654**	**$ 1,559,478**	**$ 726,008**	**$ 554,671**	**$ 529,393**	**$ 580,751**	**$ 508,268**	**$ 484,901**
CUMULATIVE FAS CLIENT COST	**$ 10,098,445**											

Note: Sums may not add due to rounding

8. Judiciary of Guam – Superior Court of Guam

The Superior Court of Guam (SCOG) is vested with original jurisdiction in all cases arising under the laws of Guam, civil or criminal, in law or equity, regardless of the amount in controversy. Exceptions to the jurisdiction of the Superior Court are causes arising under the Constitution, treaties, laws of the United States, and any matter involving the Guam income tax.

In FY 2004, the Superior Court of Guam expended $891,279 on 453 cases involving citizens of the Freely Associated States out of a total of 10,553 cases. For FY 2005, the Superior Court of Guam expended $785,589 on 329 cases involving FAS citizens out of a total of 9,345 cases. For FY 2006, the Superior Court of Guam expended $982,906 on 447 cases involving FAS citizens out of a total of 10,619 cases. For FY 2007, the Superior Court of Guam expended $726,148 on 276 cases involving FAS citizens out of a total of 10,021 cases. For FY 2008, the Superior Court of Guam expended $972,017 on 294 cases involving FAS citizens out of a total of 9,267 cases. For FY 2009, the Superior Court of Guam expended $775,679 on 230 cases involving FAS citizens out of a total of 9,347 cases. For FY 2010, the Superior Court of Guam expended $2,228,388 on 640 cases involving FAS citizens out of a total of 9,422 cases. For FY 2011, the Superior Court of Guam expended $2,339,170 on 647 cases involving FAS citizens out of a total of 9,176 cases. For FY 2012, the Superior Court of Guam expended $2,284,399 on 531 cases involving FAS citizens out of a total of 8,276 cases. For FY 2013, the Superior Court of Guam expended $2,913,771 on 750 cases involving FAS citizens out of a total of 8,478 cases. For FY 2014, the Superior Court of Guam expended $5,689,577 on 1,261 cases involving FAS citizens out of a total of 7,827 cases. For FY 2015, the Superior Court of Guam expended $5,338,791 on 1,008 FAS cases out of a total of 7,272 cases.

The Superior Court of Guam has expended a total of $25,927,714 for the past twelve fiscal years for cases involving citizens of the Freely Associated States. Refer to Table 12.

Table 12: Judiciary of Guam

Judiciary of Guam												
Judicary of Guam	**FY 2015**	**FY 2014**	**FY 2013**	**FY 2012**	**FY 2011**	**FY 2010**	**FY 2009**	**FY 2008**	**FY 2007**	**FY 2006**	**FY 2005**	**FY 2004**
Total Expenditures	$ 38,515,563	$ 35,315,085	$32,937,268	$35,603,929	$34,233,218	$32,806,045	$31,522,917	$ 30,638,382	$ 26,364,946	$ 23,350,053	$ 22,314,075	$ 20,763,059
Total Cases	7,272	7,827	8,478	8,276	9,176	9,422	9,347	9,267	10,021	10,619	9,345	10,553
FAS Cases	1,008	1,261	750	531	647	640	230	294	276	447	329	453
Expenditures for FAS Cases	**$ 5,338,791**	**$ 5,689,577**	**$ 2,913,771**	**$ 2,284,399**	**$ 2,339,170**	**$ 2,228,388**	**$ 775,679**	**$ 972,017**	**$ 726,148**	**$ 982,906**	**$ 785,589**	**$ 891,279**
CUMMULATIVE FAS CASES COST	**$ 25,927,714**											

Note: Sums may not add due to rounding

TRANSPORTATION

1. Guam Regional Transit Authority (GRTA)

The Guam Regional Transit Authority is a government entity created by Public Law 30-05. GRTA is responsible for providing island-wide public transportation services for Guam's population with fixed route and paratransit services. The existing system operates with five (5) buses serving seven (7) fixed routes and additional six (6) buses for paratransit services for persons with disabilities. The transit buses runs six (6) days a week and closes on Sundays and designated holidays.

GRTA reports that about 50-percent of fixed route ridership is from the FAS population. The total fee per ride is $9.37; however, $1.00 is paid by passengers. The calculation cost for FAS ridership expense is obtained by multiplying the fixed ridership by 0.50 and then multiplying the result by $8.37. For FY 2011, GRTA expended $676,053 for FAS fixed route ridership. In FY 2012, FAS fixed ridership cost was $667,675. For FY 2013, GRTA expended $763,051 for FAS fixed route ridership. GRTA reported an 11 percent increase in expenditures from $719,510 in FY 2014 to $797,703 in FY 2015.

The total cumulative cost to the Guam Regional Transit Authority for providing island-wide public transportation for the FAS population is $3,623,992 for the past five years.

Table 13: Guam Regional Transit Authority

Guam Regional Transit Authority					
Guam Regional Transit Authority	**FY 2015**	**FY 2014**	**FY 2013**	**FY 2012**	**FY 2011**
Total Fixed Route Ridership	190,610	171,925	182,329	159,539	161,541
FAS Ridership	95,305	85,963	91,165	79,770	80,771
Fixed Route Total Expenditures	$ 1,727,884	$ 1,249,650	$ 135,660	---	---
Cost Per Rider	$ 8.37	$ 8.37	$ 8.37	$ 8.37	$ 8.37
Total FAS Fixed Route Expenditures	**$ 797,703**	**$ 719,510**	**$ 763,051**	**$ 667,675**	**$ 676,053**
CUMULATIVE COST FOR FAS FIXED RIDERSHIP	**$ 3,623,992**				

NOTE: Sums may not add due to rounding

NOTE: '---' denotes not available

HEALTH AND WELFARE

1. Department of Public Health and Social Services

The Department of Public Health and Social Services (DPHSS) provides programs and services in the areas of environmental health, public health, public welfare and senior citizens. The department ensures the public protection through protective measures against unsanitary conditions. It ensures the provisions of direct and indirect health care services such as dental, hearing, speech and nutritional health. It provides a variety of programs which stress the prevention of disease and disability, and by meeting the needs of the medically under-served population. The department also promotes positive social conditions for the economically and socially disadvantaged by providing financial and medical services, such as in its administration of the Public Assistance, Food Stamp, and Medicaid Programs. Additionally, it administers the State Plan on Aging program tailored for the elderly 60 years and older.

DPHSS was unable to provide expenditure and service level data for its clients from the Freely Associated States (FAS) for FY 2004 and FY 2005 under the Medically Indigent Program (MIP) and the Medicaid Program (MAP). However, data from the Guam Memorial Hospital Authority (GMHA) indicates that at least $6,893,764 in costs was incurred by the Medically Indigent Program (MIP) and the Medicaid Program (MAP) under the Bureau of Health Care Financing in FY 2004. The gross charges were $4,837,013 and $2,056,752 for MIP and MAP, respectively, according to GMHA.

In FY 2004, the Division of Public Health's Bureau of Primary Care Services expended $112,162 for services to FAS citizens. The Division of Public Welfare expended a total of $6,893,764. The Bureau of Health Care Financing expended $4,837,013 under the Medically Indigent Program (MIP) and $2,056,752 under the Medicaid Program (MAP). The Division of Senior Citizens expended $201,805 for services to FAS citizens. For FY 2004, the Department of Public Health expended a total of $7,207,731 for services to FAS citizens.

In FY 2005, the Division of Public Health's Bureau of Primary Care Services expended $263,418 for services to FAS citizens. The Division of Senior Citizens expended $227,670 for services to FAS citizens. For FY 2005, the Department of Public Health expended a total of $491,088 for services to FAS citizens.

In FY 2006, the Division of Public Health expended a total of $778,561 for services provided to citizens of the Freely Associated States. The Bureau of Community Health Services expended $22,392 while the Bureau of Communicable Disease Control expended $350,428. The Bureau of Family Health and Nursing Services expended a total of $218,145. The Bureau of Primary Health Care Services expended $187,596. Also in FY 2006, the Division of Public Welfare expended a total of $6,571,256. The Bureau of Health Care Financing expended $4,458,407 under the Medically Indigent Program (MIP) and $1,693,595 under the Medicaid Program (MAP). The Bureau of Social Services

Administration expended $419,254 for services to FAS citizens. The Division of Senior Citizens expended $243,028 for services to FAS citizens. For FY 2006, the Department of Public Health and Social Services expended a total of $7,592,845 for services to FAS citizens.

In FY 2007, the Division of Public Health's Bureau of Primary Care Services expended a total of $246,447 for services provided to citizens of the Freely Associated States (FAS). The Division of Public Welfare's Bureau of Health Care Financing expended $5,071,088 under the Medically Indigent Program (MIP) and $3,171,462 under the Medicaid Program (MAP). The Division of Senior Citizens expended $287,812. For FY 2007, the Department of Public Health and Social Services expended a total of $8,776,809 for services to FAS citizens.

In FY 2008, the Division of Public Health expended a total of $1,222,950 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of $841,510 while the Bureau of Primary Care Services expended a total of $381,440. The Division of Public Welfare expended a total of $9,463,242. The Bureau of Economic Security expended a total of $923,386 under the Supplemental Nutrition Assistance Program (SNAP, formerly "Food Stamps") and the Public Assistance Programs at $853,202 and $70,184, respectively. The Bureau of Health Care Financing expended $4,898,458 under the Medically Indigent Program (MIP) and $3,106,829 under the Medicaid Program (MAP) for a total of $8,005,287 in FY 2008. The Division of Senior Citizens expended $302,339. For FY 2008, the Department of Public Health and Social Services expended a total of $10,988,531 for services to FAS citizens.

In FY 2009, the Division of Public Health expended a total of $1,519,245 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of $1,089,599 while the Bureau of Primary Care Services expended a total of $429,646. The Division of Public Welfare expended a total of $12,469,050. The Bureau of Economic Security expended a total of $1,266,776 under the Supplemental Nutrition Assistance Program (SNAP, formerly "Food Stamps") and the Public Assistance Programs at $1,179,704 and $87,072, respectively. The Bureau of Health Care Financing expended $7,251,469 under the Medically Indigent Program (MIP) and $3,508,270 under the Medicaid Program (MAP) for a total of $10,759,739 in FY 2009. The Division of Senior Citizens expended $244,033. For FY 2009, the Department of Public Health and Social Services expended a total of $14,232,328 for services to FAS citizens.

In FY 2010, the Division of Public Health expended a total of $569,460 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control's Foreign Quarantine/Enteric Disease Program expended a total of $991 while the Bureau of Primary Care Services expended a total of $437,972. The Bureau of Professional Support Services expended a total of $130,497. The Division of Public Welfare expended a total of $13,601,925. The Bureau of Health Care Financing expended $7,983,657 under the Medically Indigent Program (MIP) and $4,672,357 under the Medicaid Program (MAP) for a total of $12,656,014 in FY 2010. The Bureau of

Social Services Administration expended $945,911. The Division of Senior Citizens expended $297,513. For FY 2010, the Department of Public Health and Social Services expended a total of $14,468,898 for services to FAS citizens.

In FY 2011, the Division of Public Health expended a total of $1,364,760 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of $614,744 while the Bureau of Primary Care Services expended a total of $393,190. The Bureau of Family Health and Nursing Services expended a total of $356,826. The Division of Public Welfare expended a total of $11,214,498. The Bureau of Economic Security expended a total of $321,401 under the Supplemental Nutrition Assistance Program (SNAP, formerly "Food Stamps") and the Cash Assistance Program (CAP) at $294,401 and $27,000, respectively. The Bureau of Health Care Financing expended $5,053,155 under the Medically Indigent Program (MIP) and $4,579,024 under the Medicaid Program (MAP) for a total of $9,632,179 in FY 2011. The Bureau of Social Services Administration expended $1,260,918. The Division of Senior Citizens expended $314,873. For FY 2011, the Department of Public Health and Social Services expended a total of $12,894,131 for services to FAS citizens.

In FY 2012, the Division of Public Health expended a total of $987,413 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of $206,035 while the Bureau of Primary Care Services expended a total of $468,180. The Bureau of Family Health and Nursing Services expended a total of $313,198.

The Division of Public Welfare expended a total of $13,802,786 in FY 2012. The Bureau of Economic Security expended a total of $253,146. The Supplemental Nutrition Assistance Programs (SNAP) expended $213,398 (formerly "Food Stamps") and $39,748 under the Cash Assistance Program (CAP) in FY 2012.

The Bureau of Health Care Financing expended $3,373,484 under the Medically Indigent Program (MIP) and $9,942,906 under the Medicaid Program (MAP) for a total of $13,316,390 in FY 2012. The Bureau of Social Services Administration expended $233,250. The Division of Senior Citizens expended $220,498. For FY 2012, the Department of Public Health and Social Services expended a total of $15,010,697 for services to FAS citizens.

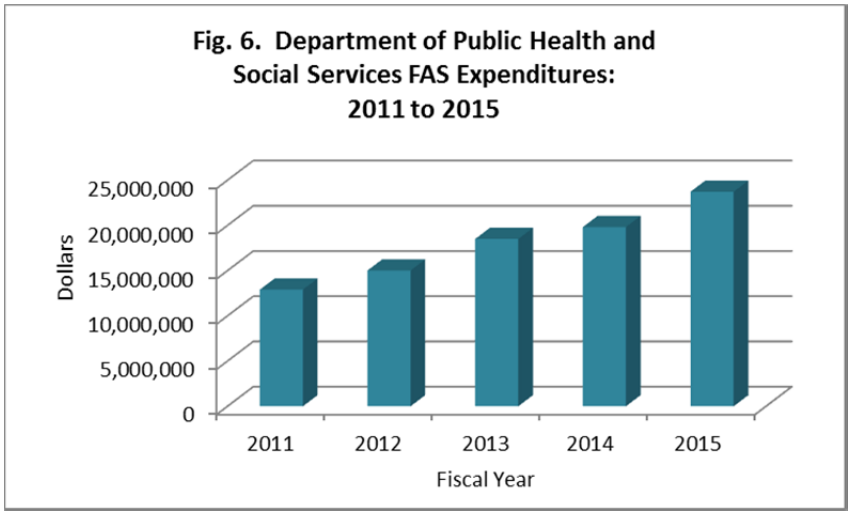
In FY 2013, the Division of Public Health expended a total of $1,017,390 for services to citizens of the Freely Associated States (FAS). The Dental Program of the Chief Public Health Office expended a total of $105,317 while the Bureau of Primary Care Services expended a total of $579,948. The laboratory services under the Bureau of Communicable Disease Control expended a total of $42,425 while the Bureau of Family Health and Nursing Services expended a total of $289,700.

The Division of Public Welfare expended a total of $17,116,256. The Bureau of Economic Security expended a total of $296,213. The Supplemental Nutrition Assistance Programs (SNAP) expended $229,267 (formerly "Food Stamps") while expending $66,946 under the

Cash Assistance Program (CAP) in FY 2013.

The Bureau of Health Care Financing expended $3,697,315 under the Medically Indigent Program (MIP) and $12,607,155 under the Medicaid Program (MAP) for a total of $16,304,470 in FY 2013. The Bureau of Social Services Administration expended $515,573. The Division of Senior Citizens expended $366,845 in FY 2013. For FY 2013, the Department of Public Health and Social Services expended a total of $18,500,491 for services to FAS citizens.

Total FAS costs jumped from $12.9 million in FY 2011 to $23.7 million in FY 2015 (Fig. 6). The Division of Public Welfare account for the largest cost of services provided to the FAS migrants at $21 million in FY 2015 with majority of the funds expended to MIP and Medicaid recipients. Total DPHSS expenditures for FAS migrants rose 20 percent from $19,816,280 in FY 2014 to $23,724,820 in FY 2015.



In FY 2014, the Division of Public Health expended a total of $942,305 for services to citizens of the Freely Associated States (FAS). The Dental Program of the Chief Public Health Office expended a total of $92,859 while the Bureau of Primary Care Services expended a total of $553,920. The laboratory services under the Bureau of Communicable Disease Control expended $38,871 while the Bureau of Family Health and Nursing Services expended a total of $256,655.

The Division of Public Welfare expended a total of $18,306,047. The Bureau of Economic Security expended a total of $254,088. The Supplemental Nutrition Assistance Programs (SNAP) expended $208,336 (formerly “Food Stamps”) while expending $45,752 under the Cash Assistance Program (CAP) in FY 2014.

The Bureau of Health Care Financing expended $9,113,764 under the Medically Indigent Program (MIP) and $8,393,232 under the Medicaid Program (MAP) for a total of $17,506,996 in FY 2014. The Bureau of Social Services Administration expended $544,963. The Division of Senior Citizens expended $567,927 in FY 2014. For FY 2014, the Department of Public Health and Social Services expended a total of $19,816,279 for services to FAS citizens.

In FY 2015, the Division of Public Health expended a total of $2,126,138 for services to

citizens of the Freely Associated States (FAS). The Dental Program of the Chief Public Health Office expended a total of $97,233 while the Bureau of Primary Care Services expended a total of 1,330,656. The laboratory services under the Bureau of Communicable Disease Control expended a total of $34,945. The Bureau of Family Health and Nursing Services expended a total of $663,304.

The Division of Public Welfare expended a total of $21,126,850. The Bureau of Economic Security expended a total of $342,757. The Supplemental Nutrition Assistance Programs (SNAP) expended $284,326 (formerly "Food Stamps") while expending $58,431 under the Cash Assistance Program (CAP) in FY 2015.

The Bureau of Health Care Financing expended $5,958,026 under the Medically Indigent Program (MIP) and $14,484,586 under the Medicaid Program (MAP) for a total of $20,442,612 in FY 2015. The Bureau of Social Services Administration expended $341,481. The Division of Senior Citizens expended $471,832 in FY 2015. For FY 2015, the Department of Public Health and Social Services expended a total of $23,724,820 for services to FAS citizens.

For the period FY 2004 through FY 2015, the Department of Public Health and Social Services has expended a total of $153,704,648 for services to citizens of the Freely Associated States for which reimbursement is requested. Refer to Table 14.

Table 14: Department of Public Health and Social Services

Department of Public Health and Social Services												
DPHSS	**FY 2015**	**FY 2014**	**FY 2013**	**FY 2012**	**FY 2011**	**FY 2010**	**FY 2009**	**FY 2008**	**FY 2007**	**FY 2006**	**FY 2005**	**FY 2004**
Division of Public Health	$ 2,126,138	$ 942,305	$ 1,017,390	$ 987,413	$ 1,364,760	$ 569,460	$ 1,519,245	$ 1,222,950	$ 246,447	$ 778,561	$ 263,418	$ 112,162
Chief Public Health Office	$ 97,233	$ 92,859	$ 105,317	---	---	---	---	---	---	---	---	---
Dental Program	$ 97,233	$ 92,859	$ 105,317	---	---	---	---	---	---	---	---	---
Bureau of Community Health Services	---	---	---	---	---	---	---	---	---	$ 22,392	---	---
Bureau of Communicable Disease Control	$ 34,945	$ 38,871	$ 42,425	$ 206,035	$ 614,744	$ 991	$ 1,089,599	$ 841,510	---	$ 350,428	---	---
Immunization	---	---	---	---	$ 523,169	---	$ 473,652	$ 168,998	---	---	---	---
FQ & Enteric	---	---	---	---	---	$ 991	$ 6,465	$ 28,372	---	---	---	---
STD/HIV	---	---	---	$ 206,035	$ 91,575	---	$ 75,618	$ 171,285	---	---	---	---
TB	---	---	---	---	---	---	$ 533,864	$ 472,855	---	---	---	---
Laboratory Services	$ 34,945	$ 38,871	$ 42,425	---	---	---	---	---	---	---	---	---
Bureau of Family Health and Nursing Services	$ 663,304	$ 256,655	$ 289,700	$ 313,198	$ 356,826	---	---	---	---	$ 218,145	---	---
Bureau of Primary Care Services	$ 1,330,656	$ 553,920	$ 579,948	$ 468,180	$ 393,190	$ 437,972	$ 429,646	$ 381,440	$ 246,447	$ 187,596	$ 263,418	$ 112,162
Bureau of Professional Support Services	---	---	---	---	---	$ 130,497	---	---	---	---	---	---
Division of Public Welfare	$ 21,126,849	$ 18,306,047	$ 17,116,256	$ 13,802,786	$ 11,214,498	$ 13,601,925	$ 12,469,050	$ 9,463,242	$ 8,242,550	$ 6,571,256	---	$ 6,893,764
Bureau of Economic Security	$ 342,757	$ 254,088	$ 296,213	$ 253,146	$ 321,401	---	$ 1,266,776	$ 923,386	---	---	---	---
SNAP ("Food Stamps") *	$ 284,326	$ 208,336	$ 229,267	$ 213,398	$ 294,401	---	$ 1,179,704	$ 853,202	---	---	---	---
Cash Assistance Program (CAP)	$ 58,431	$ 45,752	$ 66,946	$ 39,748	$ 27,000	---	$ 87,072	$ 70,184	---	---	---	---
Bureau of Health Care Financing	$ 20,442,612	$ 17,506,996	$ 16,304,470	$ 13,316,390	$ 9,632,179	$ 12,656,014	$ 10,759,739	$ 8,005,287	$ 8,242,550	$ 6,152,002	---	$ 6,893,764
Medically Indigent Program (MIP)	$ 5,958,026	$ 9,113,764	$ 3,697,315	$ 3,373,484	$ 5,053,155	$ 7,983,657	$ 7,251,469	$ 4,898,458	$ 5,071,088	$ 4,458,407	---	$ 4,837,013
Medicaid (MAP)	$ 14,484,586	$ 8,393,232	$ 12,607,155	$ 9,942,906	$ 4,579,024	$ 4,672,357	$ 3,508,270	$ 3,106,829	$ 3,171,462	$ 1,693,595	---	$ 2,056,752
Bureau of Social Services Administration	$ 341,481	$ 544,963	$ 515,573	$ 233,250	$ 1,260,918	$ 945,911	$ 442,535	$ 534,569	---	$ 419,254	---	---
Division of Senior Citizens	$ 471,832	$ 567,927	$ 366,845	$ 220,498	$ 314,873	$ 297,513	$ 244,033	$ 302,339	$ 287,812	$ 243,028	$ 227,670	$ 201,805
Division of Environmental Health **	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -
Total FAS Costs	**$ 23,724,820**	**$ 19,816,279**	**$ 18,500,491**	**$ 15,010,697**	**$ 12,894,131**	**$ 14,468,898**	**$ 14,232,328**	**$ 10,988,531**	**$ 8,776,809**	**$ 7,592,845**	**$ 491,088**	**$ 7,207,731**
CUMMULATIVE TOTAL FAS COSTS	**$ 153,704,648**											

Note: Sums may not add due to rounding

* Supplemental Nutrition Assistance Program (SNAP) or more commonly known as "Food Stamps Program"

** Net cost for Division of Enviromental Health is zero, as cost of service is recouped from health certificate fee

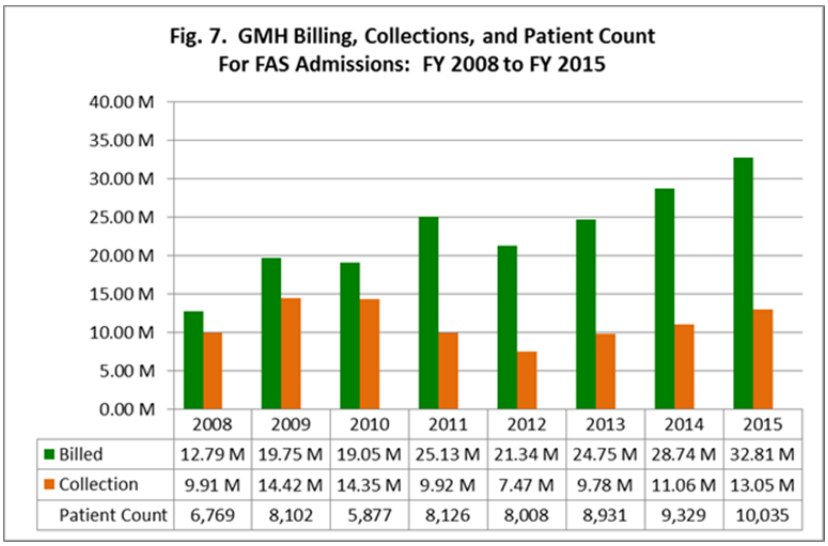
NOTE: FY 2004 MIP and MAP data represent charges as reported by Guam Memorial Hospital Authority

2. Guam Memorial Hospital Authority

Guam Memorial Hospital Authority (GMHA) is a governmental, non-profit institution serving the people of Guam. As the sole hospital on the island, no patient is denied hospital care and services by reason of place of residence or ability to pay. Prior to the Compacts, citizens of what are now the Freely Associated States (FAS) were Trust Territory of the Pacific Islands (TTPI) citizens, and as such, received medical care from Department of Defense at the Naval Regional Medical Center.

Calendar Year 2015 was a Strategic Planning and Implementation year for GMHA. From successfully opening the new Emergency Department and Critical Care Unit/Intensive Care Unit (CCU/ICU) to implementing plans for operating a hospital-based Urgent Care Unit, GMHA made extensive strides towards improvements and meeting its mission "to provide quality patient care in a safe environment."

The GMHA worked collaboratively with respective contractors/vendors to achieve the completion of capital improvement projects and/or equipment projects in calendar year 2015. The completion of these projects greatly enhanced GMHA's ability to meet its mission and maintain accreditations and certifications by the Joint Commission and the Centers for Medicare and Medicaid Services to include, but not limited to, the Procurement and installation of computers for GMHA's Electronic Health Record, Dual Fiber Ring Enterprise Network Information Technology Upgrade, Neonatal Intensive Care Unit Monitors Replacement Project, Urgent Care Unit Renovation and Startup Project, Family Birth Center Renovation Project, and the Emergency Department & CCU/ICU Design-Build Expansion Project.



	2008	2009	2010	2011	2012	2013	2014	2015
Billed	12.79 M	19.75 M	19.05 M	25.13 M	21.34 M	24.75 M	28.74 M	32.81 M
Collection	9.91 M	14.42 M	14.35 M	9.92 M	7.47 M	9.78 M	11.06 M	13.05 M
Patient Count	6,769	8,102	5,877	8,126	8,008	8,931	9,329	10,035

Figure 7 shows GMH billing and collections for FAS admissions from FY 2008 to FY 2015. For FY 2008, GMHA reported 6,769 FAS admissions. The gross charges incurred were $12,785,480 of which $2,874,712 remained in arrears. For FY 2009, GMHA reported 8,102 FAS admissions. The gross charges incurred were $19,749,042 of which $5,326,362 remained in arrears. For FY 2010, GMHA reported 5,877 FAS admissions. The gross charges incurred were $19,053,212 of which $4,699,001 remained in arrears. For FY 2011, GMHA reported 8,126 FAS admissions. The gross charges incurred were $25,131,479 of which $15,213,098 remained in arrears in FY 2011. For FY 2012, GMHA reported 8,008 FAS admissions. The gross charges incurred were

$21,340,493 of which $13,870,749 remained in arrears.

In FY 2013, GMHA reported 8,931 FAS admissions. The Emergency Room (ER) reported 5,068 FAS admissions at a cost of $5,108,605. In-patient costs were $18,795,705 for 2,596 FAS admissions. Out-patient cost was $842,749 for 1,267 FAS admissions. The total gross charges incurred in FY 2013 were $24,747,059 of which $14,966,221 remained in arrears.

In FY 2014, GMHA reported 9,329 FAS admissions. The Emergency Room (ER) reported 5,406 FAS admissions at a cost of $5,830,173. In-patient costs were reported at $22,197,709 for 2,836 FAS admissions. Out-patient cost was $715,235 for 1,087 FAS admissions. The total gross charges incurred in FY 2014 were $28,743,117 of which $17,679,224 remained in arrears.

In FY 2015, GMHA reported 10,035 FAS admissions. The Emergency Room (ER) reported 4,852 FAS admissions at a cost of $5,349,302. In-patient costs were reported at $24,651,925 for 2,572 FAS admissions. Out-patient cost was $1,551,047 for 2,572 FAS admissions. Skilled Nursing Unit reported 46 FAS admissions at a cost of $1,255,065. The total gross charges incurred in FY 2015 were $32,807,339 of which $19,759,127 remained in arrears.

The total arrears for services to citizens of the Freely Associated States by the Guam Memorial Hospital Authority for FY 2008 through FY 2015 was $94,388,494. Refer to Tables 16 through Table 24.

3. Department of Integrated Services for Individuals with Disabilities

The Department of Integrated Services for Individuals with Disabilities (DISID) was established under Guam P.L. 24-16 in March 26, 1997 as the designated single point of entry agency that provides, promotes and ensures a full continuum of lifelong programs and services that allows for independence, productivity and inclusion of people with disabilities into the community.

The Division of Vocational Rehabilitation (DVR) is a program that provides services to help individuals with a physical or mental disability, to prepare for, gain, or retain employment. DVR is supported by funds from the state and federal government. VR is committed to helping people with disabilities find meaningful careers.

The Division of Vocational Rehabilitation is funded with 78.7 percent federal funds from the U.S. DOE, Rehabilitation Services Administration with a local cash match of 21.3 percent. Of the 770 program participants under DVR in FY 2013, there were 62 FAS clients served representing a total of $13,262 in local expenditures. In FY 2014, there were 532 program participants of which there were 37 FAS clients served representing a total of $12,194 in local expenditures. In FY 2015, there were 563 participants in the program of which there were 42 FAS clients served representing the local compact cost of $8,668.

Table 15: Department of Integrated Services for Individuals with Disabilities

Department of Integrated Services for Individuals with Disabilities			
DISID	**FY 2015**	**FY 2014**	**FY 2013**
Total Program Expenditures to FAS Clients	**$ 40,789**	**$57,249**	**$ 62,263**
Total Program Participants	563	532	770
FAS Participants	42	37	62
Total FAS Expenditures	**$ 8,688**	**$ 12,194**	**$ 13,262**
CUMMULATIVE FAS CASES COST	**$ 34,144**		

Note: FAS Expenditures represent local match share at 21.3 percent
Note: Sums may not add due to rounding

Between FY 2013 through FY 2015, the Department of Integrated Services for Individuals with Disabilities expended a total of $34,144 on 141 cases involving citizens of the Freely Associated States.

4. Guam Behavioral Health and Wellness Center
(formerly Department of Mental Health and Substance Abuse)

The Guam Behavioral Health and Wellness Center (GBHWC) is the sole agency authorized to provide mental health and substance abuse services to the people of Guam. It is responsible for providing mental health programs and services to children, adolescents, and adults suffering from ailments such as mental disorders, emotional disturbances, behavioral problems, familial dysfunctions and drug and alcohol treatment. The Department also maintains residential and day treatment services, operates an acute psychiatric inpatient facility, and provides emergency consultations.

For FY 2005, GBHWC expended a total of $905,535 on 530 cases involving citizens of the Freely Associated States. For FY 2006, GBHWC expended a total of $339,694 on 194 cases involving FAS citizens. For FY 2007, GBHWC expended a total of $288,834 on 161 cases involving FAS citizens. For FY 2008, GBHWC expended a total of $233,553 on 127 cases involving FAS citizens. For FY 2010, GBHWC expended a total of $2,049,611 on 305 cases involving FAS citizens. For FY 2011, GBHWC expended a total of $1,628,768 on 431 cases involving FAS citizens. For FY 2012, GBHWC expended a total of $779,443 on 660 cases involving FAS citizens. In FY 2013, GBHWC expended a total of $2,276,685 on 1,562 cases involving FAS citizens. In FY 2014, GBHWC expended a total of $2,319,508 on 3,409 cases involving FAS citizens. While the number of FAS cases reduced from 3,409 cases in FY 2014 to 1,170 cases in FY 2015, the total number of FAS services nearly doubled in the past two years. In FY 2015, GBHWC expended a total of $3,802,214 on 1,170 cases involving FAS citizens.

For FY 2004 through FY 2015, the Guam Behavioral Health and Wellness Center expended a total of $14,623,845 on cases involving FAS citizens. Refer to Table 25.

Table 16. Guam Memorial Hospital Authority, FAS Admissions: FY 2015

Guam Memorial Hospital Authority: FY 2015								
	Admissions	Federated States of Micronesia					Marshall	Republic of
FY 2015	(FAS Clients)	Total FSM	Chuuk	Kosrae	Pohnpei	Yap	Islands	Palau
Emergency Room	4,852	4,204	3,206	99	638	261	87	561
In-patient	2,565	2,335	1,849	66	295	125	30	200
Out-patient	2,572	2,277	1,781	53	289	154	33	262
Skilled Nursing Unit	46	38	28	1	6	3	1	7
TOTAL	10,035	8,854	6,864	219	1,228	543	151	1,030

Table 17. Guam Memorial Hospital Authority, Total FAS Billed Amount: FY 2015

Guam Memorial Hospital Authority: FY 2015								
	Total FAS	Federated States of Micronesia					Marshall	Republic of
FY 2015	Billed Amount	Total FSM	Chuuk	Kosrae	Pohnpei	Yap	Islands	Palau
Emergency Room	$ 5,349,302	$ 4,706,031	$ 3,637,585	$ 109,884	$ 672,553	$ 286,008	$ 65,402	$ 577,869
In-patient	$ 24,651,925	$ 21,726,502	$ 16,117,844	$ 591,693	$ 3,896,994	$ 1,119,971	$ 278,364	$ 2,647,059
Out-patient	$ 1,551,047	$ 1,320,927	$ 938,951	$ 21,485	$ 202,647	$ 157,844	$ 23,531	$ 206,589
Skilled Nursing Unit	$ 1,255,065	$ 971,563	$ 782,957	$ 20,573	$ 116,715	$ 51,319	$ 111,645	$ 171,857
TOTAL	$ 32,807,339	$ 28,725,023	$ 21,477,336	$ 743,635	$ 4,888,909	$ 1,615,143	$ 478,942	$ 3,603,374

Note: Sums may not total due to rounding

Table 18. Guam Memorial Hospital Authority, Total FAS Arrears: FY 2015

Guam Memorial Hospital Authority: FY 2015								
	Total FAS	Federated States of Micronesia					Marshall	Republic of
FY 2015	Arrears	Total FSM	Chuuk	Kosrae	Pohnpei	Yap	Islands	Palau
Emergency Room	$ 2,953,616	$ 2,654,613	$ 2,072,733	$ 75,431	$ 349,496	$ 156,953	$ 37,330	$ 261,673
In-patient	$ 15,400,929	$ 13,658,451	$ 10,483,692	$ 422,366	$ 2,005,324	$ 747,069	$ 161,278	$ 1,581,200
Out-patient	$ 723,667	$ 604,618	$ 419,324	$ 11,032	$ 77,899	$ 96,362	$ 16,944	$ 102,105
Skilled Nursing Unit	$ 680,914	$ 593,189	$ 439,146	$ 20,573	$ 97,915	$ 35,556	$ 49,593	$ 38,132
TOTAL	$ 19,759,127	$ 17,510,871	$ 13,414,896	$ 529,402	$ 2,530,634	$ 1,035,939	$ 265,146	$ 1,983,110

Note: Sums may not total due to rounding

Table 19. Guam Memorial Hospital Authority, FAS Admissions: FY 2014

Guam Memorial Hospital Authority: FY 2014								
	Admissions	Federated States of Micronesia					Marshall	Republic of
FY 2014	(FAS Clients)	Total FSM	Chuuk	Kosrae	Pohnpei	Yap	Islands	Palau
Emergency Room	5,406	4,711	3,614	109	718	270	84	611
In-patient	2,836	2,570	2,041	66	333	130	34	232
Out-patient	1,087	968	747	26	127	68	4	115
TOTAL	9,329	8,249	6,402	201	1,178	468	122	958

Table 20. Guam Memorial Hospital Authority, Total FAS Billed Amount: FY 2014

Guam Memorial Hospital Authority: FY 2014								
	Total FAS	Federated States of Micronesia					Marshall	Republic of
FY 2014	Billed Amount	Total FSM	Chuuk	Kosrae	Pohnpei	Yap	Islands	Palau
Emergency Room	$ 5,830,173	$ 5,151,223	$ 3,955,199	$ 105,301	$ 793,204	$ 297,519	$ 70,164	$ 608,786
In-patient	$ 22,197,709	$ 19,442,072	$ 15,511,613	$ 456,041	$ 2,684,947	$ 789,471	$ 371,746	$ 2,383,891
Out-patient	$ 715,235	$ 541,423	$ 360,046	$ 21,808	$ 102,449	$ 57,120	$ 1,597	$ 172,215
TOTAL	$ 28,743,117	$ 25,134,718	$ 19,826,858	$ 583,150	$ 3,580,600	$ 1,144,110	$ 443,507	$ 3,164,892

Note: Sums may not total due to rounding

Table 21. Guam Memorial Hospital Authority, Total FAS Arrears: FY 2014

Guam Memorial Hospital Authority: FY 2014								
	Total FAS	Federated States of Micronesia					Marshall	Republic of
FY 2014	Arrears	Total FSM	Chuuk	Kosrae	Pohnpei	Yap	Islands	Palau
Emergency Room	$ 4,183,653	$ 3,781,677	$ 2,876,279	$ 73,148	$ 588,466	$ 243,784	$ 50,892	$ 351,084
In-patient	$ 13,173,996	$ 11,790,434	$ 9,669,809	$ 217,910	$ 1,533,329	$ 369,386	$ 142,812	$ 1,240,750
Out-patient	$ 321,575	$ 249,064	$ 171,712	$ (1,430)	$ 49,252	$ 29,530	$ 1,567	$ 70,944
TOTAL	$ 17,679,224	$ 15,821,175	$ 12,717,800	$ 289,628	$ 2,171,047	$ 642,700	$ 195,271	$ 1,662,778

Note: Sums may not total due to rounding

Table 22: Guam Memorial Hospital Authority, Admissions: FY 2008 to FY 2015

Guam Memorial Hospital Authority: FY 2008 to FY 2015									
			Federated States of Micronesia						
FY	Admissions (All Clients)	Total Admissions (FAS Clients)	Total FSM	Chuuk	Kosrae	Pohnpei	Yap	Marshall Islands	Republic of Palau
2015	50,538	10,035	8,854	6,864	219	1,228	543	151	1,030
2014	44,874	9,329	8,249	6,402	201	1,178	468	122	958
2013	45,109	8,931	7,823	6,155	195	1,035	438	142	966
2012	41,897	8,008	6,959	5,485	178	912	384	125	924
2011	48,269	8,126	7,055	5,604	135	977	339	159	912
2010	47,366	5,877	5,709	4,496	115	794	304	93	75
2009	49,992	8,102	7,138	5,570	129	1,035	404	95	869
2008	48,979	6,769	6,030	4,721	137	880	292	93	646

Table 23: Guam Memorial Hospital Authority, Total Billed Amount: FY 2008 to FY 2015

Guam Memorial Hospital Authority: FY 2008 to FY 2015									
			Federated States of Micronesia						
FY	Total Billed Amount	Total FAS Billed Amount	Total FSM	Chuuk	Kosrae	Pohnpei	Yap	Marshall Islands	Republic of Palau
2015	n/a	$ 32,807,339	$ 28,725,023	$ 21,477,336	$ 743,635	$ 4,888,909	$ 1,615,143	$ 478,942	$ 3,603,374
2014	n/a	$ 28,743,117	$ 25,134,718	$ 19,826,858	$ 583,150	$ 3,580,600	$ 1,144,110	$ 443,507	$ 3,164,892
2013	n/a	$ 24,747,059	$ 21,316,570	$ 16,553,869	$ 781,270	$ 2,824,420	$ 1,157,011	$ 575,751	$ 2,854,738
2012	n/a	$ 21,340,493	$ 18,614,592	$ 14,510,606	$ 724,430	$ 2,329,722	$ 1,049,835	$ 265,722	$ 2,460,179
2011	n/a	$ 25,131,479	$ 21,740,006	$ 17,322,787	$ 559,342	$ 2,583,650	$ 1,274,227	$ 569,742	$ 2,821,731
2010	n/a	$ 19,053,212	$ 16,230,204	$ 11,294,250	$ 414,434	$ 3,454,207	$ 1,067,313	$ 336,344	$ 2,486,664
2009	n/a	$ 19,749,042	$ 17,235,746	$ 13,207,699	$ 271,679	$ 2,710,642	$ 1,045,726	$ 131,254	$ 2,382,042
2008	n/a	$ 12,785,480	$ 11,470,619	$ 9,115,381	$ 365,940	$ 1,433,801	$ 555,497	$ 285,917	$ 1,028,944
Total Billing	---	$ 184,357,222	$ 160,467,479	$ 123,308,786	$ 4,443,879	$ 23,805,951	$ 8,908,862	$ 3,087,179	$ 20,802,564

Note: Sums may not total due to rounding

Table 24: Guam Memorial Hospital Authority, Total Arrears: FY 2008 to FY 2015

Guam Memorial Hospital Authority: FY 2008 to FY 2015									
			Federated States of Micronesia						
FY	Total Arrears	Total FAS Arrears	Total FSM	Chuuk	Kosrae	Pohnpei	Yap	Marshall Islands	Republic of Palau
2015	n/a	$ 19,759,127	$ 17,510,871	$ 13,414,896	$ 529,402	$ 2,530,634	$ 1,035,939	$ 265,146	$ 1,983,110
2014	n/a	$ 17,679,224	$ 15,821,175	$ 12,717,800	$ 289,628	$ 2,171,047	$ 642,700	$ 195,271	$ 1,662,778
2013	n/a	$ 14,966,221	$ 13,304,926	$ 10,546,549	$ 290,259	$ 1,849,274	$ 618,843	$ 365,933	$ 1,295,363
2012	n/a	$ 13,870,749	$ 12,118,634	$ 9,696,918	$ 247,887	$ 1,551,629	$ 622,201	$ 204,422	$ 1,547,693
2011	n/a	$ 15,213,098	$ 13,706,352	$ 10,888,723	$ 402,686	$ 1,669,679	$ 745,264	$ 277,710	$ 1,229,036
2010	n/a	$ 4,699,001	$ 4,219,605	$ 2,574,828	$ 112,316	$ 1,061,906	$ 470,555	$ 113,192	$ 366,204
2009	n/a	$ 5,326,362	$ 4,974,457	$ 3,682,955	$ 50,141	$ 1,003,845	$ 237,516	$ 53,394	$ 298,511
2008	n/a	$ 2,874,712	$ 2,658,916	$ 2,602,074	$ 845	$ 7,246	$ 48,751	$ 57,717	$ 158,079
Total Arrears	---	$ 94,388,494	$ 84,314,936	$ 66,124,743	$ 1,923,163	$ 11,845,260	$ 4,421,769	$ 1,532,785	$ 8,540,773

Note: Sums may not total due to rounding

Table 25: Guam Behavioral Health and Wellness Center (GBHWC)

Guam Behavioral Health and Wellness Center												
GBHWC	**FY 2015**	**FY 2014**	**FY 2013**	**FY 2012**	**FY 2011**	**FY 2010**	**FY 2009**	**FY 2008**	**FY 2007**	**FY 2006**	**FY 2005**	**FY 2004**
Fiscal year total expenditures	$ 17,566,374	$ 17,025,166	$16,733,099	$16,007,516	$ 13,926,902	$ 11,150,781	-----	-----	-----	-----	-----	-----
Total number of clients	7,480	8,360	3,903	4,174	2,364	1,759	-----	-----	-----	-----	-----	-----
Total number of FAS clients	1,170	3,409	1,562	660	431	305	-----	127	161	194	530	-----
Total number of services to clients	638,249	526,659	523,024	616,113	545,475	299,420	-----	-----	-----	-----	-----	-----
Total services to FAS clients	138,148	71,752	71,162	30,000	63,794	55,036	-----	-----	-----	-----	-----	-----
Units cost for services to clients	$ 27.52	$ 32.33	$ 31.99	$ 25.98	$ 25.53	$ 37.24	-----	-----	-----	-----	-----	-----
Cost per FAS client	-----	-----	-----	-----	-----	-----	-----	$ 1,839	$ 1,794	$ 1,751	$ 1,709	-----
Total cost incurred for FAS clients	**$ 3,802,214**	**$ 2,319,508**	**$ 2,276,685**	**$ 779,443**	**$ 1,628,768**	**$ 2,049,611**	**$ -**	**$ 233,553**	**$ 288,834**	**$ 339,694**	**$ 905,535**	-----
CUMMULATIVE TOTAL COST	**$ 14,623,845**											

Note: Sums may not add due to rounding

SUPPLEMENTAL DATA

1. Population of Guam

Impact cost calculations requiring the use of the de facto or de jure population of Guam are based on Table(s) 26.

2. FAS Population on Guam

The Freely Associated States (FAS) population estimates based on the 2000 Census of Population and Housing: Guam, the 2003 Census of Micronesians, the 2008 Survey of Compact of Free Association (COFA) Migrants, the 2010 Census of Population and Housing: Guam, and the 2013 Estimates of Compact of Free Association (COFA) Migrants. Refer to Tables 27 – 29.

3. Compact Impact Assistance Grant Projects (P.L. 108-188)

This table shows all Capital Improvement Grant Projects funded by Compact Impact reimbursement funds for FY 2004 through FY 2015 under U.S. Public Law 108-188.

4. Compact Impact Reconciliation – FY 1987 to FY 2003

Pursuant to U.S. Public Law 108-188, Guam's Compact Impact Reconciliation Report found that the un-reimbursed Compact Impact cost for the period FY 1987 to FY 2003 totaled $269 million. The un-reimbursed cost includes $178 million for education, $48 million for health, welfare and labor, and $43 million for public safety. This table shows the un-reimbursed cost as identified by Government of Guam departments and agencies.

Population of Guam: 1986 to 2015

Table 26.1. Population on Guam: 1986 to 1993

Fiscal Year	1986	1987	1988	1989	1990	1991	1992	1993
Resident Population*	122,880	125,724	127,545	130,947	133,152	138,159	142,326	143,825
Tourist Arrivals**	393,983	460,631	574,958	638,963	753,015	726,349	888,941	777,283
Average Length of Stay ***	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25
Daily Average Tourist Population	3,508	4,102	5,119	5,689	6,705	6,467	7,915	6,921
Total Population (de facto)	126,388	129,826	132,664	136,636	139,857	144,626	150,241	150,746

Source: Office of Vital Statistics and Office of Planning and Evaluation, Department of Public Health and Social Services; Guam Visitors Bureau
* Estmates, except for 1990 and 2000 (Census of Population and Housing)
** Fiscal Year (October to September)
*** Number of nights; estmated for 1986 to 1993 based on average of available data from *Japanese Exit Survey* (1991 to 1996).

Table 26.2. Population on Guam: 1994 to 2001

Fiscal Year	1994	1995	1996	1997	1998	1999	2000	2001
Resident Population*	143,157	144,190	145,324	146,799	149,724	152,590	154,805	156,337
Tourist Arrivals**	1,011,538	1,295,559	1,369,877	1,411,447	1,204,268	1,107,890	1,269,171	1,291,667
Average Length of Stay ***	3.25	3.25	3.25	3.19	3.19	3.23	3.29	3.29
Daily Average Tourist Population	9,007	11,536	12,198	12,336	10,525	9,804	11,440	11,643
Total Population (de facto)	152,164	155,726	157,522	159,135	160,249	162,394	166,245	167,980

Source: Office of Vital Statistics and Office of Planning and Evaluation, Department of Public Health and Social Services; Guam Visitors Bureau
* Estmates, except for 1990 and 2000 (Census of Population and Housing)
** Fiscal Year (October to September)
*** Number of nights; estmated for 1995 and 1996 based on average of available data from *Japanese Exit Survey* (1991 to 1996).

Table 26.3. Population on Guam: 2002 to 2009

Fiscal Year	2002	2003	2004	2005	2006	2007	2008	2009
Resident Population*	157,061	157,579	158,024	158,398	158,711	158,967	159,169	159,323
Tourist Arrivals**	1,014,037	856,931	1,156,199	1,210,147	1,217,111	1,223,290	1,179,246	1,053,248
Average Length of Stay ***	3.36	3.32	3.32	3.37	3.33	3.36	3.40	3.40
Daily Average Tourist Population	9,335	7,795	10,517	11,173	11,104	11,261	10,985	9,811
Total Population (de facto)	166,396	165,374	168,541	169,571	169,815	170,228	170,154	169,134

Source: Office of Vital Statistics, Department of Public Health and Social Services; Guam Visitors Bureau; IPC, U.S. Census Bureau
* Estmates, except for 1990 and 2000 (Census of Population and Housing)
** Fiscal Year (October to September)
*** Number of nights based on civilian air arrivals.

Table 26.4. Population on Guam: 2010 to 2015

Fiscal Year	2010	2011	2012	2013	2014	2015
Resident Population*	159,358	159,600	159,914	160,378	161,001	161,785
Tourist Arrivals**	1,170,857	1,147,134	1,270,161	1,337,665	1,341,171	1,372,531
Average Length of Stay ***	3.41	3.43	3.46	3.43	3.49	3.51
Daily Average Tourist Population	10,939	10,780	12,040	12,570	12,824	13,199
Total Population (de facto)	170,297	170,380	171,954	172,948	173,825	174,984

Source: Office of Vital Statistics, Department of Public Health and Social Services; Guam Visitors Bureau; IPC, U.S. Census Bureau
* Estmates, except for 2010 (Census of Population and Housing)
** Fiscal Year (October to September)
*** Number of nights based on civilian air arrivals.

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Freely Associated States (FAS) Population on Guam: 2000 to 2015

Table 27: Census and Survey Data

FAS Population on Guam	2000	2001	2002	2003*	2004	2005	2006	2007	2008*	2009	2010	2011	2012 /b	2013*	2014	2015
Resident Population /a	154,805	156,337	157,061	157,579	158,024	158,398	158,711	158,967	159,169	159,323	159,358	159,600	159,914	160,378	161,001	161,785
FAS Population	10,971	-----	-----	10,430	-----	-----	-----	-----	20,013	-----	18,044	-----	---	17,170	-----	-----
Federated States of Micronesia	8,573	-----	-----	9,014	-----	-----	-----	-----	16,941	-----	15,166	-----	13,588	-----	-----	-----
Chuuk	6,229	-----	-----	---	-----	-----	-----	-----	---	-----	11,230	-----	10,515	-----	-----	-----
Kosrae	292	-----	-----	---	-----	-----	-----	-----	---	-----	425	-----	266	-----	-----	-----
Pohnpei	1,366	-----	-----	---	-----	-----	-----	-----	---	-----	2,248	-----	1,956	-----	-----	-----
Yap	686	-----	-----	---	-----	-----	-----	-----	---	-----	1,263	-----	477	-----	-----	-----
Republic of the Marshall Islands	257	-----	-----	215	-----	-----	-----	-----	549	-----	315	-----	---	-----	-----	-----
Republic of Palau	2,141	-----	-----	1,201	-----	-----	-----	-----	2,523	-----	2,563	-----	---	-----	-----	-----

Source: 2000 and 2010 Census of Population and Housing; 2003 Census of Micronesians Migrants; 2008 Survey of Compact of Free Association (COFA) Migrants PUMS; 2012 FSM Migrant Survey; 2013 COFA Enumeration

a Mid-year population estimates (U.S. Census Bureau, International Data Base), except for 2000 and 2010 (Census of Population and Housing)

b 2012 FSM Migrant Survey (funded by the Federated States of Micronesia)

* 2003 Census of Micronesians Migrants; 2008 Survey of Compact of Free Association (COFA) Migrants; 2013 COFA Enumeration (U.S. Department of the Interior, Office of Insular Affairs)

Table 28: Adjusted FAS Population Data

FAS Population on Guam	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
Resident Population /a	154,805	156,337	157,061	157,579	158,024	158,398	158,711	158,967	159,169	159,323	159,358	159,600	159,914	160,378	161,001	161,785
FAS Population /b	10,971	11,517	12,094	12,703	13,347	14,026	14,744	15,502	16,303	17,150	18,044	18,989	19,989	21,045	22,161	23,342
Federated States of Micronesia	8,573	9,075	9,607	10,171	10,767	11,399	12,068	12,777	13,528	14,324	15,166	16,058	17,004	18,005	19,065	20,189
Chuuk	6,229	6,607	7,008	7,434	7,885	8,364	8,871	9,410	9,981	10,587	11,230	11,912	12,635	13,402	14,216	15,079
Kosrae	292	303	315	327	339	352	366	380	394	409	425	441	458	476	494	513
Pohnpei	1,366	1,436	1,509	1,586	1,667	1,752	1,842	1,936	2,035	2,139	2,248	2,363	2,484	2,610	2,744	2,884
Yap	686	729	775	824	876	931	989	1,052	1,118	1,188	1,263	1,342	1,427	1,517	1,612	1,714
Republic of the Marshall Islands	257	262	268	273	279	285	290	296	302	309	315	321	328	335	342	349
Republic of Palau	2,141	2,180	2,219	2,260	2,301	2,343	2,385	2,428	2,472	2,517	2,563	2,610	2,657	2,705	2,754	2,804

a Mid-year population estimates (U.S. Census Bureau, International Data Base), except for 2000 and 2010 (Census of Population and Housing)

b FAS population estimates, except for 2000 and 2010 (Census of Population and Housing)

NOTE: Sum may not add due to rounding

Table 29: Additional FAS Population

FAS Population on Guam	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015
FAS Population /a	10,971	11,517	12,094	12,703	13,347	14,026	14,744	15,502	16,303	17,150	18,044	18,989	19,989	21,045	22,161	23,342
Total Baseline Population /b	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413
1980 Baseline /c	637	637	637	637	637	637	637	637	637	637	637	637	637	637	637	637
1995 Baseline /d	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776
Additional FAS Population /e	8,558	9,104	9,681	10,290	10,934	11,613	12,331	13,089	13,890	14,737	15,631	16,576	17,576	18,632	19,748	20,929

/a Number of citizens from the Freely Associated States (FAS) living on Guam

/b Total adjustment for the number of FAS citizens living on Guam prior to the enactment of the Compacts

/c Adjustment for the number of citizens from the Federated States of Micronesia (FSM) and the Republic of the Marshall Islands (RMI) living on Guam prior to the 1986

/d Adjustment for the number of citizens from the Republic of Palau living on Guam prior to the Compact of Free Association in 1994

/e Number of FAS citizens living on Guam who migrated to Guam under provisions of the Compacts of Free Association for whom reimbursement can be claimed (according to the federal government)

December 2015

Compact Impact Assistance Grant Projects (P.L. 108-188)

Grant Year	Agency	Project		Total Grant
FY 2004	DOC	Fire system		300,000
	DPHSS	Pharmaceuticals and medical supplies		1,800,000
	DPHSS	Renovation and equipment		764,238
	DPW	School buses		3,200,000
	GMHA	Facilities improvement		1,500,000
	GMHA	Pharmaceuticals and medical supplies		3,584,010
	GPD	Facilities improvement and equipment		2,837,000
	GFD	Equipment		257,074
			Subtotal	$14,242,322
	GMHA	Operational and Feasibility Studies [1]		(286,657)
			FY Total	$13,955,665
FY 2005	DPW (GMLP)	Governor's Municipal Leasing Plan (Schools)		6,100,000
	GMHA	Medicine, supplies and imaging equipment		2,211,600
	GMHA	Pharmaceutical supplies		3,005,000
	DMHSA	Theraputic Group Home acquisition		916,000
	DMHSA	Permanent Injunction / Theraputic Group Home		412,000
	DPW	Heavy equipment		509,717
	GFD	Fire Rescue Pumpers/Fire Rescue Boat		538,005
	DYA	Renovations, furniture/equip., passenger vans.		350,000
	GPD	Motorcycle parking shelter and ballistic vests		200,000
			Subtotal	$14,242,322
FY 2006	DMHSA	Building Improvement and Equipment		800,000
	DISID	Permanent Injunction		1,000,000
	GMHA	Pharmaceutical Supplies and Equipment		1,629,014
	GMHA	Medical Personnel and Equipment		2,478,986
	DPW	Governor's Municipal Leasing Plan (Schools)		6,100,000
	GMHA	Diabetes Program		150,000
	DPHSS	Pharmaceuticals		400,000
	DPHSS	Building Upgrade		600,000
	DMHSA	Psychotropic Medication		200,000
	AGRI	Stray Animal Enhancement		78,000
	DMHSA	Permanent Injunction		806,322
			Subtotal	$14,242,322
FY 2007	DPW	Governor's Municipal Leasing Plan (Schools)		6,100,000
	GMHA	Pharmaceutical Supplies and Equipment		6,242,322
	DPHSS	Pharmaceutical Supplies and Equipment		500,000
	DISID	Permanent Injunction		500,000
	DOC	Phase II Fire Alarm/Sprinkler System		500,000
	DMHSA	Psychotropic Medications		171,000
	DMHSA	Vendor Payables (Latte Treatment)		229,000
			Subtotal	$14,242,322
FY 2008	DPW	Governor's Municipal Leasing Plan (Schools)		6,100,000
	GMHA	Pharmaceutical Supplies and Equipment		5,000,000
	GMHA	Pharmaceutical Supplies and Equipment		1,992,303
	DPHSS	Pharmaceutical Supplies and Equipment		500,000
	DISID	Permanent Injunction		500,000
	(DOI Reserve)	Census of Micronesians		150,019
			Subtotal	$14,242,322

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Compact Impact Assistance Grant Projects (P.L. 108-188)

Grant Year	Agency	Project		Total Grant
FY 2009	DPW	Governor's Municipal Leasing Plan (Schools)		6,100,000
	DPW	School Leasing Plan - Collateral Equipment		1,000,000
	GMHA	Pharmaceutical Supplies and Equipment		3,142,322
	DPHSS	Pharmaceutical Supplies and Equipment		500,000
	DISID	Permanent Injunction Projects		500,000
	DMHSA	Building Construction Projects		500,000
	DPW	Heavy Equipment (Packer Trucks)		500,000
	GFD	Fire Trucks (including repair) / Rescue Boad		1,000,000
	GPD	Forensic Lab Equipment		1,000,000
			Subtotal	$14,242,322
	GMHA	Operational and Feasibility Studies [1]		286,657
			FY Total	$14,528,979
FY 2010	DPW	Governor's Municipal Leasing Plan (Schools)		6,100,000
	DPW	School Leasing Plan - Collateral Equipment		1,000,000
	GMHA	CIP and Equipment Procurement		3,500,000
	GMHA	Pharmaceutical Supplies and Equipment		1,000,000
	DPR/GHURA	Northern Sports Recreation Complex		2,700,000
	GFD	Equipment Procurement (Fire Pumper Trucks)		750,000
	GPD	Equipment Procurement (Patrol Vehicles)		527,026
	DPHSS	Pharmaceutical Supplies		500,000
	DMHSA	Permanent Injunction Projects		500,000
	DYA	Building Renovations / Equipment		250,000
			Subtotal	$16,827,026
FY 2011	DPW	Governor's Municipal Leasing Plan (Schools)		6,100,000
	DPW	School Leasing Plan - Collateral Equipment		1,000,000
	UOG	A/E School of Engineering and Student Center		1,400,000
	GMHA	Medical Equipment		2,500,000
	DPHSS	Medical and Pharmaceutical Supplies		750,000
	DOC	Electronic Cell Locking System Upgrade		300,000
	DYA	Facilities Improvement		250,000
	Judiciary	Case Management System		3,777,026
	DOC	Emergency Generators		500,000
	DISID	Permanent Injunction Projects		250,000
			Subtotal	$16,827,026
FY 2012	DPW	Governor's Municipal Leasing Plan (Schools)		6,100,000
	DPW	School Leasing Plan - Collateral Equipment		1,000,000
	GMHA	Operations Offset		4,142,026
	DOC	Operations Offset		3,525,000
	MCOG	Facility Renovations & Repairs		500,000
	GFD	Operations Offset		1,560,000
			Subtotal	$16,827,026
FY 2013	DPW / DOE	Governor's Municipal Leasing Plan (Schools)		6,100,000
	DPW / DOE	School Leasing Plan - Collateral Equipment		1,000,000
	GMHA	Operations Offset - Pharmaceutical and Equipment [2]		8,500,000
	GPD	Operations Offset (Police vehicles)		377,026
	DPW	Bus Satellite Facility Repairs		350,000
	BSP	Centralized Data Center Project		300,000
	DISID	Individualized Budget Program (IBP) Project		200,000
			Subtotal	$16,827,026

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Compact Impact Assistance Grant Projects (P.L. 108-188)

Grant Year	Agency	Project	Total Grant
FY 2014	DPW / DOE	School Leaseback Program - School Construction & Collateral Equipment	7,100,000
	GMHA	Operations Offset (Inclusive of $2M for Financing)	3,000,000
	DOC	Operations Offset (Corrections Officers & Overtime)	950,000
	DPW	Vehicle Procurement & Road Repairs	1,500,000
	UOG	Operations Offset - Facilities Maintenance & Repair	1,000,000
	GPD	Operations Offset (20 Police Recruits)	800,000
	DPHSS	Operations Offset (Pharmaceuticals & Medicaid Match)	800,000
	DOE	Operations Offset (Computer Procurement)	417,026
	GFD	Operations Offset (Ambulance Procurement)	60,000
	DPR	Paseo Park & Recreation Area Repairs	500,000
	GBHWC	Operations Offset	290,000
	MCOG	Emergency Road Repairs & Flooding	410,000
		Subtotal	$16,827,026
FY 2015	DPW / DOE	School Leaseback Program - School Construction & Collateral Equipment	7,100,000
	DPHSS	Operations Offset (Foster Home/Medicaid Match/Operations)	4,200,000
	GMHA	Operations Offset (Inclusive of $2M for Financing)	3,000,000
	DOE / DPW	Operations Offset (Bus Shelters)	606,671
		Subtotal	$14,906,671
		GRAND TOTAL GRANT FUNDS	$184,495,733

Source: Bureau of Budget and Management Research

[1] Re-obligation of funds from closed FY 2004 grant projects ($286,657)

[2] Inclusive of vendor payables

As of December 2015

Government of Guam

COMPACT IMPACT RECONCILIATION -- FY 1987 to FY 2003

Un-reimbursed Compact Impact Costs			**$269,313,119**
EDUCATION			**$178,366,947**
Department of Education			135,734,890
Department of Public Works - Bus Operations			5,566,881
Guam Community College			20,491,676
University of Guam			16,573,500
PUBLIC SAFETY			**$42,984,779**
Department of Corrections			1,396,051
Department of Law			1,310,382
Department of Military Affairs, Office of Civil Defense			243,905
Department of Youth Affairs			2,442,022
Guam Fire Department			12,839,584
Guam Police Department			16,075,850
Public Defender Services Corporation			1,730,960
Superior Court of Guam			6,946,025
HEALTH, WELFARE, LABOR			**$47,961,393**
Department of Public Health and Social Services			38,495,872
Division of Public Health		5,507,141	
Chief Public Health Office	723,708		
Bureau of Professional Support Services	2,426,694		
Bureau of Family Health and Nursing Services	2,356,739		
Division of Public Welfare		31,560,010	
Bureau of Health Care Financing			
Medically Indigent Program (MIP)	25,412,940		
Medicaid (MAP)	6,147,070		
Division of Senior Citizens		1,428,721	
Department of Mental Health and Substance Abuse			411,713
Department of Integrated Services for Individuals with Disabilities			653,663
Guam Memorial Hospital Authority			8,353,319
Department of Labor			46,826

Source: Compact Impact Reconciliation Report (2004)